

STATE OF CALIFORNIA
DEPARTMENT OF MANAGED HEALTH CARE

FINANCIAL SOLVENCY STANDARDS
BOARD (FSSB) MEETING

THE DEPARTMENT OF MANAGED HEALTH CARE
PARK TOWER, 980 9th STREET
CONFERENCE ROOM, 2nd FLOOR
SACRAMENTO, CALIFORNIA

THURSDAY, NOVEMBER 7, 2019

10:00 A.M.

Reported by: Ramona Cota

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APPEARANCESBOARD MEMBERS

John Grgurina, Jr., Chair

Larry deGhetaldi, MD

Paul Durr

Jen Flory

Shelley Rouillard

Amy Yao

DMHC STAFF

Pritika Dutt, Deputy Director, Office of Financial Review

Sara Ortiz, Associate Governmental Program Analyst

Jenny Phillips, Deputy Director of Legislative Affairs

Sarah Ream, Acting General Counsel

Mary Watanabe, Acting Chief Deputy Director

Michelle Yamanaka, Supervising Examiner, Office of Financial Review

ALSO PRESENTING/COMMENTING

Jacey Cooper, Senior Advisor, Health Care Programs
Department of Health Care Services

Anthony Wright
Health Access California

Melissa Borelli (via telephone)

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1

PROCEEDINGS

2

10:01 a.m.

3

CHAIR GRGURINA: Let's go ahead and do a couple of introductions and housekeeping notes. A reminder to please silence your cell phones.

6

For those at the podium, if you could leave your business card or write your name and title down and leave it with our transcriber.

8

For the Board Members, remember to press your button. Green light means you are on to speak.

10

Operator, are you ready to start? (Laughter.) Operator, are you there?

12

THE OPERATOR: Yes, I am.

13

CHAIR GRGURINA: Are you ready to go?

14

THE OPERATOR: Yes, I am ready.

15

CHAIR GRGURINA: All right, thank you. Okay.

16

Finally, the restrooms are locked. But don't worry, there are keys in the back of the room. They work for both the women and the men's restroom; here are your instructions. For the men turn the key to the left, for the women turn the key to the right.

20

MEMBER DURR: Have you tried that one (laughter)?

21

CHAIR GRGURINA: I have not tried it. These are the instructions, I am sure they are correct. The women's restroom is located outside here. The men's is across the catwalk and I don't know if there is a bridge toll or not, you'll find out when you use it.

25

And with that let's go ahead and get started. The first item are the

1 minutes or the transcript -- thank you. This is why Shelley and her team are here
2 to remind me. We will introduce the Board. Let's go around the table, Larry,
3 start with you.

4 MEMBER DEGHEITALDI: Larry deGhetaldi, Palo Alto Medical
5 Foundation.

6 MEMBER DURR: Paul Durr, Sharp Community Medical Group.

7 CHAIR GRGURINA: John Grgurina with the San Francisco Health
8 Plan.

9 MEMBER ROUILLARD: Shelley Rouillard, Department of
10 Managed Health Care.

11 MEMBER FLORY: Jen Flory, Western Center on Law and Poverty.

12 MEMBER YAO: Amy Yao, Blue Shield of California.

13 CHAIR GRGURINA: All right, thank you, and thank you for the
14 reminder, Shelley.

15 Next up is the minutes, or now as we have changed, they are an
16 actual transcript. I don't know if you had a chance to read the 96 page transcript.
17 Very different from minutes; I have to admit I liked minutes.

18 You get to the last page on 96 and the final comment from me
19 looks like something that just came out of nowhere (laughter.) Because
20 underneath it it says, several people were speaking at once. What was
21 happening was, Shelley made the comment of, wow, I didn't know that we were
22 going to make it through all the items in time. That wasn't put in the transcript
23 but what was put in was my comment which was, I was doing the mental math in
24 my head thinking, I didn't know how we're going to make it (laughter). So that's
25 the comment; without Shelley's, doesn't look too good. So speak clearly, one

1 person speaking at a time, and remember that your comments will be there for
2 posterity and your siblings or relatives may find them and repeat them back to
3 you.

4 So with that do we have any comments, questions on the
5 transcript, edits?

6 We are all frightfully scared. Do we have a motion to move the
7 transcript forward?

8 MEMBER DURR: I'll make a motion to approve.

9 CHAIR GRGURINA: All right. A second?

10 MEMBER DEGHEALDI: Second.

11 CHAIR GRGURINA: Okay. All those in favor?

12 (Ayes.)

13 CHAIR GRGURINA: Opposed?

14 (No response.)

15 CHAIR GRGURINA: All right, the transcript moves forward.

16 With that we will go ahead and move on to the Director's remarks.

17 MEMBER ROUILLARD: Okay, great, thank you, John. So my
18 remarks are going to be pretty brief today.

19 The first thing I wanted to mentioned is that we have identified a
20 new FSSB member. Unfortunately she couldn't be here today, she is still going
21 through like the approval with her organization. I expect she will be here in
22 February so I'm looking forward to that.

23 The other thing is, the big news is that Marta Green has left the
24 Department, as of today is her last day. She is going to be the Chief of Health
25 Plan Research and Administration at CalPERS and she starts there tomorrow.

1 We are going to miss Marta, she has been a great partner for the last eight years
2 here in the Department, but we have a whole slew of people in acting deputy
3 positions who have been doing a great job since Marta has been on maternity
4 leave for the last six months and we will keep on keeping on as we have done.
5 So anyway, so that's that.

6 Briefly, I want to talk, just mention some items about the mergers
7 that we are still reviewing. We did approve Centene's acquisition of WellCare of
8 California and WellCare Prescription Insurance in September. These are both
9 Medicare Advantage; one is a Medicare Advantage plan, the other is a Medicare
10 Part D plan. Both relatively small in California but large nationally so we
11 determined that it was not a major transaction under AB 595. We didn't hold a
12 public meeting, we also did not do any charitable contributions as part of the
13 undertakings, it's just a straight approval.

14 We are still reviewing Anthem's proposed acquisition of Beacon
15 Health Options. The only licensed plan under Beacon that we regulate is an
16 employee assistance plan. Also a relatively small plan but we have not
17 concluded our evaluation of the transaction with respect to AB 595.

18 We also have several other smaller mergers happening with dental
19 plans, vision plans and another EAP that is being bought by a behavioral health
20 so those are still in the works as well.

21 The next thing I wanted to talk about was the encounter data
22 initiative that Health Net is spearheading. As you will recall we had \$50 million
23 that Health Net is dedicating to encounter data improvements. I think some of
24 you probably participated in the summit in August.

25 So now they -- Manatt, who is facilitating the stakeholder process

1 on behalf of Health Net has been convening three working groups, one on
2 governance, one on data standardization and one on technology and technical
3 assistance. So those work groups have started meeting, they are going to be
4 meeting every month for the next five months. We expect that there will be a
5 final summit in March where the recommendations and ideas and potential
6 solutions will be presented. So I am participating on the governance work group
7 as are a number of other people. So I have been really heartened by the interest
8 and the involvement of a lot of different entities that can touch encounter data in
9 this project so I'm glad to see that moving forward.

10 The last thing I wanted to mention was about our Pharmacy Benefit
11 Management Task Force. So AB 315 required us to create the task force, which
12 has now met three times. We have been focused in on like what kind of data
13 health plans or their contracted PBM should be reporting to the Department to
14 help increase transparency around pharmacy benefit managers in particular.
15 We have really very engaged task force members, really trying to focus now on
16 what are the specific data elements that we want the plans and the PBMs to
17 report to us. So we have another meeting coming up on December 4th. All of
18 the materials from the PBM Task Force are available on our website. If you go
19 to 'About the DMHC' and then go to the 'Public Meetings' and under 'Other' is
20 where you will find all of those agenda items and materials with presentations.

21 So that's it for me. I'll just mention one last thing that everybody
22 has probably, in this room may know by now, but it sounds like Mari Cantwell is
23 leaving DHCS at the end of January. I just got a note from the Secretary and
24 I've been getting texts from a lot of other people ever since so I figure it's public,
25 everybody knows about it now so that is big news. She has done a lot to

1 contribute to the Department of Health Care Services. So lots of changes
2 happening.

3 CHAIR GRGURINA: Any questions from the Board Members for
4 Shelley?

5 MEMBER DEGHEALDI: We are really excited about the Health
6 Net encounter work. I know the Blue Shield provider directory has a nice name,
7 Symphony.

8 MEMBER ROUILLARD: Symphony.

9 MEMBER DEGHEALDI: Do we have a similar name and a, sort
10 of, elevator story for the importance of the encounter data work?

11 MEMBER ROUILLARD: Not yet because we don't know what it is
12 going to be or the its, because it's probably not going to be a single solution. I
13 mean, I would imagine just because it is so complicated and there are so many
14 different areas of work that need to happen at the provider level, at the systems
15 level, at the data standardization. I'm sure there will be a spiffy name for it at
16 some point but we don't have it yet. But if you want to talk to me afterwards I
17 can give you the elevator speech.

18 CHAIR GRGURINA: Shelley, I would ask that you include Larry in
19 the naming of it --

20 MEMBER ROUILLARD: Yes, okay.

21 CHAIR GRGURINA: -- because what folks don't know is that Larry
22 over here was the one who created the banana slug name for UC Santa Cruz.

23 MEMBER DEGHEALDI: Yes, oh yes.

24 CHAIR GRGURINA: Congratulations.

25 MEMBER DEGHEALDI: Thank you.

1 MEMBER ROUILLARD: Is that a true story?

2 CHAIR GRGURINA: That is a true story.

3 MEMBER ROUILLARD: Seriously?

4 CHAIR GRGURINA: You can find it on Wikipedia.

5 MEMBER ROUILLARD: Wow. I did not know that, Larry, wow.

6 CHAIR GRGURINA: So when you get a chance and you want to
7 have lunch or a conversation --

8 MEMBER ROUILLARD: This is going in the transcript, you know.

9 CHAIR GRGURINA: I know it's going in the transcript, he's famous
10 (laughter). My daughter is at Santa Cruz and I told her I know the individual who
11 came up with the banana slug name.

12 MEMBER ROUILLARD: That's funny.

13 CHAIR GRGURINA: Very famous. Nice job, Larry.

14 MEMBER YAO: Oh, this is recorded, it's going to be transcribed.

15 CHAIR GRGURINA: This is the fun that you get when I'm the
16 chair. (Laughter.)

17 MEMBER YAO: Gosh, I must have missed a lot.

18 CHAIR GRGURINA: Any questions or comments?

19 MEMBER ROUILLARD: All right.

20 CHAIR GRGURINA: Okay, all right, thank you, Shelley.

21 Next on the agenda is the update of the Department of Health Care
22 Services, which we all want to hear for the CalAIM proposal. But I think Jacey is
23 not here yet so let's go ahead and continue on with the agenda and when she
24 arrives we will go ahead and bring her up.

25 So next up is the legislative update with Mary.

1 MS. WATANABE: All right, hopefully you can hear me here.

2 Somebody will flag. It's flashing at me.

3 MS. ORTIZ: Green?

4 MS. WATANABE: Green and red and yellow (laughter). Okay,
5 wait, we're good, it's all green now, okay. But somebody tell me if you can't hear
6 me. So Mary Watanabe, I am still the Acting Chief Deputy Director. I am going
7 to give you a quick legislative update here.

8 So we tracked and analyzed over 50 bills, it was a very, very busy
9 legislative session for us. There's about 20 bills that we are tracking for
10 implementation. And given the very long, robust agenda today we decided to
11 kind of focus on just four that are keeping us busy and that we thought would be
12 really of interest to the Board. So I am going to just highlight those four. But as
13 we continue through the year and implementation we will be providing updates to
14 the Board.

15 So the first one that is keeping us very busy right now is AB 290
16 and this is really our third-party premium payment bill. It establishes various
17 requirements for third party entities that pay health care coverage premiums on
18 behalf of an enrollee, including entities that have a financial interest at stake.

19 The bill limits financial reimbursement for these providers to the
20 Medicare rate for services provided to enrollees that receive premium
21 assistance.

22 There's a number of effective dates and I'll just give you a few of
23 the key ones here. For enrollees that were receiving premium assistance prior to
24 October 1st of 2019 there is a grandfathering provision for them. we will also be
25 establishing an independent dispute resolution process similar to what we had

1 for AB 72 and the surprise balance billing protections there. That will take effect
2 October 21st of 2021 and is for plans and providers that would like to dispute the
3 Medicare reimbursement rate and they can demonstrate why they think they
4 should get paid more.

5 There's also the limitations on the reimbursement for financially
6 interested parties. It takes effect on January 1st of 2022 so we've kind of got a
7 phase-in of some of these provisions.

8 And then beginning January 1st of 2022, the plans have an annual
9 reporting requirement to the Department on the premium assistance that their
10 members are receiving.

11 You may have seen some media attention around the American
12 Kidney Fund has announced that they will be stopping their financial assistance
13 programs in California. This obviously has a significant impact to a number of
14 enrollees in the state and so we recently posted a fact sheet to our website to
15 provide information on the enrollment options available to these consumers and
16 some of the organizations that are available to assist them. So if this is hitting
17 your world I really encourage you to check our website. On our home page it is
18 under 'What's New' and we will be sharing that information.

19 The next one is AB 651 which prohibits balance billing by an air
20 ambulance provider. And this really is just an extension of some of the strong
21 consumer protections we already have around balance billing. And so this really
22 protects consumers when they receive an air ambulance ride, essentially from a
23 non-contracted air ambulance provider. And that will take effect January 1st of
24 this coming year.

25 And the next one we have is AB 731 and this is probably the one

1 that is going to be of the most interest for this board and this is really a large
2 group rate review process. And so starting July 1st of 2020 the large group
3 plans will be filing essentially their methodology for large group rates, which we
4 will be reviewing. There's also additional requirements on individual and small
5 group to mirror some of the geographic rate information that will be submitted
6 and that also takes effect July 1st of next year.

7 And then beginning July 1st of 2021 we will have a process for
8 large group contract holders to request an individual review of their rate and so
9 that will be coming as well.

10 And then the final one here is AB 744 which is payment parity for
11 telehealth services. It essentially has provisions that plans need to reimburse
12 telehealth visits at the same rate as an in-person visit.

13 So those are the ones that have the most significant workload for
14 us but there's others that we'll be working with the plans and implementation as
15 well.

16 And with that I will pause and take questions. And I will warn you, I
17 have Jenny Phillips, our Leg Director, here to bail me out in case you have any
18 technical questions.

19 MEMBER ROUILLARD: Warning.

20 CHAIR GRGURINA: Any questions from the Board Members?

21 Actually, Mary, I'll take one. Can you back to AB 731?

22 MS. WATANABE: Sure.

23 CHAIR GRGURINA: You were talking about the methodology for
24 filing for the large group begins as of what date?

25 MS. WATANABE: So the filings will come -- it takes effect July 1st

1 of 2020 but it is for rates -- they must be filed with the DMHC 120 days prior to
2 their effective date.

3 MS. PHILLIPS (OFF MIC): Annually or 120 days --

4 MS. WATANABE: Yes.

5 MS. PHILLIPS (OFF MIC): -- for the large groups. So it's a --

6 MS. WATANABE: Come up so we can hear you and you'll be on
7 the transcript.

8 MS. PHILLIPS: It's annually or 120 days before a rate change and
9 that is really the methodology in the large group. So it's a filing for the
10 community rated products in the large group market or for the experience rated
11 or blended, so it's sort of two buckets. And then the piece having to do with the
12 individual contract holder, a review of their specific rate, that applies only to
13 contract holders with over 2,000 enrollees. And that applies, that begins the
14 following year, so --

15 MS. WATANABE: 2021, July 1st of 2021.

16 MS. PHILLIPS: July 2021.

17 CHAIR GRGURINA: And did I hear you right? You said whether
18 it's annually or 120 days before changing the rates? So even if the rates are
19 changing --

20 MS. PHILLIPS: It's a change in the methodology, to be more
21 specific.

22 CHAIR GRGURINA: Change in the methodology, okay, thank you.

23 Other questions from Board Members?

24 MEMBER DEGHEALDI: AB 290, just a little more information.

25 When is it implemented and to which plans does it apply?

1 MS. PHILLIPS: So it has various implementation dates but it
2 applies to any -- it's only going to apply to the commercial market because you're
3 paying a premium, sorry. I was thinking of the carve-out for Medi-Cal, no,
4 because it has to do with payment of premiums so it would only apply in the
5 commercial market.

6 MEMBER ROUILLARD: As I understand it there are multiple plans
7 that these people are enrolled in so it's not just specific to any one plan or couple
8 of plans.

9 MS. PHILLIPS: Right.

10 MEMBER YAO: I have a question related to the AB 731. So you
11 mentioned July '21 for employers with more than 2,000 subscribers. Do we have
12 to file the methodology of how the individual rate is developed or if there is a rate
13 change you have to file something?

14 MS. PHILLIPS: So, Pritika (laughter). So now you're getting --

15 MS. WATANABE: We'll be developing --

16 MS. PHILLIPS: Yes.

17 MS. WATANABE: We have a little bit of time to develop our
18 process for reviewing that but I think essentially we will be reviewing that
19 particular group's rate and their methodology. And I don't know if you all have
20 any other thoughts? I'm looking at Pritika and Wayne. Because we will be
21 working on our process for this and working with the plans on that but it will be
22 specific to that individual contract holder.

23 CHAIR GRGURINA: And Mary, that is if the individual contract
24 holder comes to the Department --

25 MS. WATANABE: Requests.

1 CHAIR GRGURINA: -- and says, I would like you to take a look at -

2 -

3 MS. WATANABE: Correct.

4 CHAIR GRGURINA: And asks for it. Okay, thank you.

5 MS. DUTT: So in that case we will reach out to the plan and get
6 the specifics for that particular contract. So that one does not kick in until July
7 1st, 2021. So right now we are developing, we working on developing templates
8 for the community rated and experience rate methodology filing templates.

9 MS. WATANABE: We will likely be back quite a bit to update you
10 on this over the next year and a half.

11 CHAIR GRGURINA: I would assume so. And then you would also
12 need to be checking to see how much the workload is going to be.

13 MS. WATANABE: Yes.

14 CHAIR GRGURINA: Because if every group over 2,000 was
15 asking for a review you have to see how much work it takes you to accomplish
16 that and respond to that.

17 MS. WATANABE: We are definitely thinking a lot about that right
18 now.

19 MEMBER ROUILLARD: Yes.

20 CHAIR GRGURINA: Given the budget change proposal cycle, yes.

21 MS. WATANABE: Yes. Yes, heavy on our mind right now.

22 CHAIR GRGURINA: Okay, any other questions from the Board
23 Members?

24 MEMBER YAO: I just have one more question. Sorry, I am not up
25 to speed right now on the AB 731. Is that only for the fully insured or is that

1 including flex funded or ESO business?

2 MS. DUTT (OFF MIC): It is all commercial.

3 MS. WATANABE: All commercial. Pritika is saying all commercial.

4 MS. DUTT (OFF MIC): All commercial policies.

5 MEMBER YAO: All commercial regardless of funding type, okay.

6 MS. WATANABE: That are regulated by us or the Department, I

7 should add.

8 MS. PHILLIPS: Right. Right.

9 MS. WATANABE: Just to be clear. Other questions?

10 MEMBER DURR: So a question on that is, what was the intent of
11 the ask in AB 731?

12 MS. PHILLIPS: To review large group -- the methodology that the
13 large groups have. So really to -- I think it was really to look at the factors that
14 are being used to develop the large group rates and have the DMHC be involved
15 and ask questions and be a part of that process. Because we can declare the
16 rate unreasonable or not justified and then the plan would be required to send a
17 notice out. But I think -- in my conversations with the author's office and the
18 sponsors it was having the DMHC be involved because of just seeing the good
19 work that we have done and the results that we have gotten in the individual and
20 small group market, to have part of that in the large group market.

21 MS. WATANABE: And I'll just add, you probably remember SB
22 546. We are getting large group rate information, which has historically, I think,
23 been the black box. There is an interest in understanding more about how large
24 group rates are set. That information that we have been getting in SB 546 has
25 been of a lot of interest and so this is really kind of the next step, building on

1 more transparency in large group rates.

2 MEMBER ROUILLARD: It looks like we have the sponsor who
3 wants to say something once the Board Members are done.

4 MEMBER FLORY: I just had one question on AB 290. You had
5 mentioned there is a fact sheet for folks who will be losing their coverage. Are
6 the plans themselves or the third-party payers doing any additional outreach for
7 folks so they know about special enrollments and other opportunities to enroll?

8 MS. WATANABE: I will say I am not sure about the third-party
9 payers. We have a number of -- Covered California and DHCS are putting
10 information on their website. Part of our resources are the Health Consumer
11 Alliance and HICAP, so we are also providing resources where you can go for
12 assistance. So we do not know who all of these individuals are so we are trying
13 to get information out broadly so that if they do a Google search they are going
14 to hit one of us, so we are trying to do what we can to make sure that information
15 is available.

16 MEMBER FLORY: Okay.

17 MS. WATANABE: Should we hear from Anthony?

18 CHAIR GRGURINA: Yes, let's take comments from the audience.
19 Anthony. Anthony, can you give us the history?

20 MR. WRIGHT: You don't want the whole history. Anthony Wright,
21 Executive Director of Health Access California; we are the proud co-sponsor of
22 731.

23 So I first want to say thank you to the Department for all the work
24 that you are doing to implement it. And it is you are a victim of your own success
25 (laughter). As I think many of you know, we have been pleased by the results of

1 the rate review in the individual and small group markets and the savings of
2 hundreds of millions of dollars for such consumers. And frankly, those who are
3 in larger groups wanting to have the benefit of having rates reviewed to see if
4 they are justified and reasonable.

5 Large group, the thinking was, I think previously, that large groups
6 had a bargaining power, that had different bargaining power than individual or
7 small groups. But if you are an employer of 200 or even 2,000 I am not sure
8 they feel like they are in power to really negotiate with Anthem, Blue Cross,
9 Kaiser, et cetera. And there has been a feeling that some of the rates that have
10 come down have been from a black box and that is where 746 and other efforts -
11 - and this is, I think, another step in the process, building on the good work that
12 the Department has done on 546 on individual rate review, et cetera.

13 So I think it is a -- it is an evolutionary step but we recognize it is
14 more work so we just wanted to say thank you for the work to improve upon it.

15 I would also just say that we appreciate the proactiveness of getting
16 the fact sheet up on 290; we have been monitoring that. We were supportive of
17 that bill. And we just want to say, and I think that it is good that the Department
18 is saying clearly that there is absolutely no reason for the third-party payer to
19 withdraw from California, not this year, not in future years. And we want to
20 continue to make that point but we also want to make sure that these patients
21 are taken care of, whether it's getting the third party payers to come back to the
22 table or for the insurers or others in the community to stretch and do what's right
23 to make sure that these patients get the care that they need. Thank you.

24 CHAIR GRGURINA: Anthony, hold on a second.

25 MR. WRIGHT: Yes.

1 CHAIR GRGURINA: One question for you. The individual contract
2 where with over 2,000 they could ask the Department for the review. Is that
3 2,000 employees or 2,000 members covered?

4 MR. WRIGHT: I believe --

5 MS. PHILLIPS: Covered lives.

6 MR. WRIGHT: Covered lives, yes.

7 CHAIR GRGURINA: Covered lives, okay, thank you.

8 MR. WRIGHT: All right, thank you.

9 CHAIR GRGURINA: Any other comments from members of the
10 audience?

11 If not, to the operator, any comments or questions from folks on the
12 phone?

13 THE OPERATOR: I am currently showing no questions. As a
14 reminder, if you would like to ask a question please press star-one and record
15 your first and last name clearly and promptly.

16 CHAIR GRGURINA: Okay. Well thank you very much, Mary and
17 team.

18 We will move on to Sarah and the regulation update.

19 MS. REAM: Good morning. I am Sarah Ream, also still the acting
20 -- in an acting capacity, Acting General Counsel for the DMHC. So I will be
21 providing an update regarding a number of regulations that recently went into
22 effect, a number of regulations that we are working on currently. I will also be
23 providing a very brief update on a few federal actions.

24 So to start I wanted to give an update on the implementation of our
25 general licensure regulation which went into effect July 1st of this year. Just as a

1 recap, this regulation defines various terms including global risk, codifies the
2 DMHC's practice of licensing restricted Knox-Keene Act plans and requires an
3 entity that accepts global risk to either obtain a license from the Department or
4 obtain an exemption for the contract under which that entity is accepting global
5 risk.

6 In June we issued guidance to the health plans that provides for a
7 phased-in exemption request process. So between July 1st of this year and
8 June 30th of next year entities that are entering into global risk contracts or
9 amending or renewing those contracts may take advantage of an expedited
10 request process to get their exemptions processed and through the system.

11 To date we have received 153 exemption requests. We have
12 received a fair number of requests from the public and from provider groups and
13 plans to make that list available to the public. It was available to the public but
14 one would have had to submit a public records act request. In response to those
15 inquiries we have posted to our website a list of all of the exemption requests we
16 have granted, who requested the exemption and when we granted that
17 exemption. That is available on our public website. It will be updated as we
18 move forward and grant more requests. Someone is also, of course, always --
19 always has the opportunity to submit a PRA request if they simply don't want to
20 go to the website or can't find that, can't find it on our website.

21 Before I move on are there any questions about the general
22 licensure regulation?

23 CHAIR GRGURINA: Any questions from the Board Members?

24 Sarah, I have one.

25 MS. REAM: Yes.

1 CHAIR GRGURINA: Which is, did the organizations have the
2 potential to ask for a one year exemption or a two year exemption?

3 MS. REAM: So it was -- the duration of the exemption is it
4 depends on whether a Knox-Keene licensed plan is a party to the contract. So if
5 the DMHC plan is a party to the contract then the duration of the exemption is
6 the life of the contract. If a Knox-Keene Act plan is not a party to the contract
7 then the duration of that exemption is two years from the date the DMHC granted
8 the exemption.

9 CHAIR GRGURINA: Okay. And if a contract was held between a
10 Knox-Keene plan and a risk-based organization that was an evergreen contract
11 how would you deal with that?

12 MS. REAM: So we determined that when the evergreen clause
13 was triggered to renew that would be, that would be a renewal of that contract.
14 The guidance does provide for, make an allowance for non-substantive
15 amendments to contracts, for example, a change of an address, a change of a
16 contact person, those would not trigger the need to get a new exemption. But
17 what we were really trying to capture was if the contract has changed
18 substantively with respect to the risk sharing, the parties to the contract, the
19 duration of the contract. And we anticipate releasing further guidance regarding
20 this regulation hopefully by early, first quarter next year.

21 CHAIR GRGURINA: Okay, thank you.

22 MS. REAM: We have had a lot of, a lot of interest in this
23 regulation.

24 MEMBER DEGHEALDI: Sarah, I should know probably the
25 answer to this, but we spent some years ago a lot of time reviewing the Medicare

1 shared savings programs, what qualifies or would require a medical group who
2 would be involved in CMS downside risk arrangements.

3 MS. REAM: Yes.

4 MEMBER DEGHETALDI: Where are we today? Because these
5 have evolved, there are many different APM models in the fee-for-service
6 Medicare space. Where are we today? And many of them have downside risk
7 and downside risk in year four or five of a five year period. Where are we?

8 MS. REAM: Sure. So with respect to the general licensure
9 regulation, that regulation -- in the guidance we clarify that an entity, a risk
10 bearing organization, a provider group that enters into a CMS-approved ACO
11 arrangement does not need to receive an exemption from the DMHC or does not
12 need a license for that to enter into that arrangement.

13 A number of reasons for that. One, Medicare acts as sort of a
14 financial backstop to ensure that if things go not as hoped that the members in
15 that arrangement are not, they are not impaired necessarily in their ability to get
16 the medical care they need. Also there is a regulatory framework already
17 imposed on those arrangements, so we really looked at that as not necessarily
18 what this regulation was intending to capture. The same goes for entities with a
19 CDI, entering into relationships with CDI-licensed insurers. So we looked at
20 those as, okay, those don't, it is not necessary to capture those in that regulation.
21 Does that help answer the question?

22 MEMBER DEGHETALDI: It does.

23 MEMBER YAO: So can I ask a follow-up question to Larry's
24 question?

25 MS. REAM: Sure.

1 MEMBER YAO: So we have many ACO arrangements with a
2 health plan that are not necessarily Medicare type of contracts and it's growing, I
3 mean, so with the downside risk. So those will be part of this?

4 MS. REAM: Yes.

5 MEMBER YAO: So we don't get an exemption for it?

6 MS. REAM: No, no.

7 MEMBER YAO: Okay.

8 MS. REAM: Well, you could receive an exemption.

9 MEMBER ROUILLARD: Blue Shield is a licensed plan.

10 MS. REAM: Could definitely receive an exemption.

11 MEMBER YAO: Ah.

12 MS. REAM: And it would not be the health plan. The health plan
13 doesn't need to file for an exemption, it's the downstream entities with which you
14 are sharing global risk. Those entities need to either obtain a DMHC license or
15 receive an exemption for their contracts.

16 CHAIR GRGURINA: And Sarah, a backup question --

17 MS. REAM: Sure.

18 CHAIR GRGURINA: -- which is, let's assume they get the
19 exemption and they've got a year exemption and they feel they need more time
20 in order to get the license. Can they get an extended on the exemption?

21 MS. REAM: We anticipate that that will happen so the entity will
22 come back to us. So if -- backing up. If the exemption is granted for the term of
23 the contract -- because this really is, it's a contract by contract analysis that we
24 have to do, not an entity by entity examination. So the entity, once their contract
25 either is terminating, coming up for amendment, renewal, or if in this interim

1 period if a Knox-Keene plan is not a party and the two years expires, then yes,
2 we would expect that the entity would come back, ask either for a renewal of that
3 exemption or would be applying for a license.

4 CHAIR GRGURINA: Thank you.

5 Other questions from Board Members?

6 Sarah, did you want to continue on with the others and then we'll
7 open it up?

8 MS. REAM: Yes, certainly. So we have been really busy in the
9 DMHC with respect to regulations. We had three regulations that took effect on
10 October 1st.

11 The first regards financial filing requirements for RBOs and this
12 amends the existing RBO regulations to really update it and bring it up to where
13 we think it needs to be to ensure the stability of the health care marketplace. It
14 made a number of changes to the requirements for RBOs including increasing
15 the minimum TNE an RBO must maintain. So by October 1st of 2020 RBOs
16 must have -- all RBOs regardless of size, must have TNE equal to the greater of
17 one percent of annualized revenue or four percent of annualized non-capitated
18 medical expenses.

19 The second reg that took effect on October 1st was the standard
20 prescription drug formulary template regulation. This regulation does a number
21 of things including define various terms like coverage document, dosage form,
22 brand name, generic drug. These definitions are important so that we ensure
23 that all plans are using the terms to mean the same thing and to allow
24 consumers to better understand how to obtain access to formulary and non-
25 formulary drugs and to understand what their formularies cover. Right now we

1 are working with the plans to update their -- ensure that they are updating their
2 templates and notices as necessary.

3 The third regulation that took effect on October 1st are regulations
4 regarding cancellations, rescissions and non-renewals for non-payment of
5 premium. We call these the 1365 regulations. They update the names of
6 notices to better reflect the function of each notice and they clarify the timing of
7 the notices. The regulation also clarifies that enrollee complaints regarding
8 cancellations, rescissions and non-renewals are grievances under the Knox-
9 Keene Act. The regulation clarifies that a plan's failure to comply with notice and
10 timing requirements can be a basis for reinstatement of an enrollee and the
11 regulation also better aligns state law with federal law by acknowledging that the
12 suspension period during the three month federal grace period is permissive, not
13 mandatory.

14 So we have those three regs just took effect, we have a bunch in
15 the pipeline, I am going to talk about four of those today.

16 So the first are timely access to care regulations. We are in the
17 process of finalizing the language and the text for these regulations that will
18 adopt a standard methodology for health plans to report timely access to care
19 compliance. We plan to submit the regulation package to the Office of
20 Administrative Law to begin the formal rulemaking process early next year and
21 look forward to stakeholder engagement and the stakeholder process on that
22 regulation.

23 The next regulation we have in process is the out of pocket
24 maximum or what we call OOPM regulation. We have heard from consumer
25 groups and others that enrollees need assistance in determining when they are

1 approaching or have exceeded their out of pocket maximum. I think we have all
2 heard stories of enrollees with a shoe box of receipts calculating when have they
3 exceeded their out of pocket max.

4 So this regulation will put in time frames for how quickly a plan
5 must give information to enrollees upon request regarding the enrollees
6 accumulation toward the out of pocket maximums. It will also require, and I think
7 this is a very important point, that enrollee inquiries regarding cost-sharing
8 accumulation be treated as grievances or exempt grievances to ensure that
9 enrollees are receiving information timely from the plans, so the enrollees are not
10 left with a large time delay when they request information from the plan. And we
11 hope to have a draft of this regulation to share with stakeholders on an informal
12 basis in the next several months.

13 The third regulation we are working on is a dental benefits matrix.
14 This is to implement SB 1008 from last year, which required that DMHC with CDI
15 -- the California Dental Association and the California Association of Dental
16 Plans, to develop a draft -- to develop a standard matrix for dental plans to use
17 to allow enrollees to do sort of a shop and compare across when they're looking
18 at choices across the dental marketplace, and also to have a better
19 understanding generally of what the plan covers and what the enrollee will be
20 expected to share as part of their cost-sharing. We plan to submit this regulation
21 to the Office of Administrative Law early next year as well.

22 And then finally the fourth regulation is essentially a clean-up of our
23 regulations related to our help center. These regulations will remove some
24 inconsistencies between various regulations that we have regarding our help
25 center now and will better reflect what the help center and the health plans are

1 actually doing. So it's really -- it's just bringing these up to date.

2 And with that, that is the end of my regulations update. I am happy
3 to take any questions or I can move straight into the federal, the federal updates.

4 CHAIR GRGURINA: Why don't we take questions on --

5 MS. REAM: Okay.

6 CHAIR GRGURINA: Questions from Board Members?

7 Any questions from members of the audience for Sarah?

8 Operator, any -- oh.

9 MEMBER ROUILLARD: When you get done with this I have a
10 comment on another regulation.

11 CHAIR GRGURINA: Okay. Operator, any questions or comments
12 from the phone?

13 THE OPERATOR: I am currently showing no questions on the
14 phone line. As a reminder, if you would like to ask a question please press star-
15 one.

16 CHAIR GRGURINA: Thank you. Shelley.

17 MEMBER ROUILLARD: I just wanted to mention, Larry had
18 brought up the issue of provider directories earlier. So beginning next year we
19 are going to be working on regulations with respect to SB 137. We have a set of
20 regulations in place now but this would be the second set. So over the course of
21 2020 we will be engaged with stakeholders and then submitting another package
22 next year. I just wanted to mention that to you.

23 CHAIR GRGURINA: Okay. All right, Sarah, federal update.

24 MS. REAM: Okay, federal update. So there is a lot going on at the
25 federal level. I am only going to speak very briefly about just two items.

1 One, *Texas v. Azar*, this is the 5th Circuit Court of Appeal has
2 taken up the decision out of a Texas district court that overruled the ACA in its
3 entirety. No decision on that case yet but it could be any moment now, so
4 waiting on that one. Likely at the next FSSB meeting I will have an update
5 regarding that case.

6 Breaking news on an unrelated matter but a federal case.
7 Yesterday a federal judge out of a New York district court invalidated the recently
8 adopted federal conscience rule as being unconstitutionally coercive. So this
9 rule would have allowed nurses, doctors, other health care professionals to
10 refuse to perform abortions, abortion-related services, other types of health care
11 services such as certain services for transgender individuals, based on the
12 provider's moral or religious convictions. And the coercive aspect comes to play
13 where if the provider's employer, for example a hospital, clinic or university, didn't
14 fully comply with the new rule.

15 That failure to comply could result in the US Department of Health
16 and Human Services withholding all funding from the employer. And this federal
17 district judge said that steps -- it goes wherever the line is for persuasive
18 withholding or the federal government tried to persuade an entity to do
19 something, it crosses that line and goes into the realm of unconstitutionally
20 coercive. The judge also held that the rule was arbitrary and capricious and
21 conflicts with federal laws regarding the governing -- excuse me, I'm reading, I
22 want to make sure I get it right. Federal laws governing the obligations of
23 employers to accommodate workers' religious views and for hospitals to provide
24 indigent care.

25 As with all cases like this, this is not -- this is the first word, not the

1 final word, it will almost certainly be appealed to the court of appeal and likely to
2 the US Supreme Court. But just interesting to see these cases as they move
3 through the system.

4 CHAIR GRGURINA: Questions? Larry.

5 MEMBER DEGHEALDI: Two questions on *Texas v. Azar*. If the
6 appellate court sustains the unconstitutional ruling I would assume that it would
7 be stayed, the implementation would be held off until the Supreme Court would
8 review it. Is that likely?

9 MS. REAM: I would assume that. Even if the Court did not it's --
10 the parties would certainly go -- the states would go to the Supreme Court and
11 ask for an injunction or a temporary injunction while the case is moving through
12 the Supreme Court.

13 MEMBER DEGHEALDI: And I'm not a lawyer but I understand
14 the basis for the ruling was the loss of the individual mandate.

15 MS. REAM: Correct.

16 MEMBER DEGHEALDI: Okay. And if California will reinstate an
17 individual mandate will that have any bearing on how California would be seen in
18 this?

19 MS. REAM: I think that's a question that -- that's a great question
20 and it's one that I think lots of attorneys and policy makers are thinking about
21 right now. California's mandate, though, would not impact whether the ACA falls
22 or remains. Just as a background, so the court, the district court had held that
23 Congress had the power to enact the ACA given its taxation authority and they
24 said the mandate was a tax. Well, by stripping out the mandate the court said,
25 well now Congress does not have the authority to do that. So it's a function of

1 Congress' constitutional authority. So the California mandate will really -- it
2 makes it a much more interesting question for California but it doesn't go to the
3 heart of that, that case itself.

4 MEMBER DEGHETALDI: Just approximately four million
5 Californians are on Medi-Cal, I think, because of the ACA and maybe another
6 million more on the exchange, or thereabouts. This is, I mean, this is an
7 existential threat.

8 MS. REAM: Yes, it's a big deal.

9 CHAIR GRGURINA: Other comments or questions of Sarah from
10 Board Members?

11 Any comments or questions from members of the audience?

12 Comments or questions from the phone, operator?

13 THE OPERATOR: Yes, we had a question from Melissa Borelli
14 (phonetic); your line is open.

15 MS. BORELLI: Hi, thanks. I'm just wondering regarding the
16 licensure regulation. You mentioned you had the -- the listing of the entities that
17 had been granted exemptions on the website. Can you give a cookie trail to the
18 website or where folks can look. I just ran a search and all I'm finding is a PDF.
19 So I'm wondering how do you get to it without running a search?

20 MS. REAM: So it is a PDF. So you won't -- it's not a -- it's a static
21 document.

22 MS. BORELLI: Okay.

23 MS. REAM: We can -- let me circle back with our tech folks, this is
24 way beyond my knowledge, to see if we could set up a system where the public
25 could do a search for that. I am not sure that we could do that but let me take

1 that back, it's a good question.

2 MS. BORELLI: Well it does, it does show up in a search. I'm
3 sorry, I'm ahead of myself. It does show up in the search, I'm just wondering if
4 there is a much faster way to get that. Maybe --

5 MS. REAM: Oh, I see what you're saying, rather than a searchable
6 document. To get to -- Yes, so I have the -- so it's -- you can access it by going
7 to dmhc.ca.gov is our home page. Then clicking on the Licensing and Reporting
8 tab. Then going to the Health Plan Licensing page. And then scrolling down to
9 the bottom of that page is where you would find -- there is a button for
10 exemptions granted.

11 MS. BORELLI: Got it. Thank you, appreciate it.

12 MS. REAM: Okay, you're welcome.

13 CHAIR GRGURINA: Any other questions from the phone,
14 operator?

15 THE OPERATOR: I am showing no further questions at this time.

16 CHAIR GRGURINA: All right, thank you.

17 Thank you, Sarah.

18 MS. REAM: Thank you.

19 CHAIR GRGURINA: Okay. Since Jacey is not here yet, Pritika,
20 you are up with the Financial Summary of Medi-Cal Managed Care Plans.

21 MS. DUTT: Good morning. I am Pritika Dutt, Deputy Director of
22 the Office of Financial Review, and I am not acting (laughter).

23 MEMBER ROUILLARD: She is for real (laughter).

24 MS. DUTT: All right. So I will provide you a quick update on the
25 financial summary of Medi-Cal managed care plans so I'll report for quarter

1 ended June 30th, 2019. A copy of the report is available on our public website
2 under the Financial Solvency Standards Board section, also it is included as part
3 of the meeting handout. This report is prepared by the DMHC on a quarterly
4 basis and highlights enrollment and financial information for Local Initiatives,
5 County Organized Health Systems and Non-Governmental Medi-Cal plans.
6 Non-Governmental Medi-Cal plans, or as we refer to them as NGM plans, are
7 plans that report greater than 50 percent Medi-Cal enrollment but are neither a
8 Local Initiative or a County Organized Health System. The report is divided into
9 three distinct areas, first focusing on LIs, next we look at the COHS and in the
10 final section we look at the Non-Governmental Medi-Cal plans.

11 So there are nine Local Initiative plans that serve 5 million Medi-Cal
12 enrollees in 13 counties.

13 For the second quarter the Local Initiatives reported a total net
14 income of \$40 million.

15 The tangible net equity, or as we say TNE, the required TNE
16 ranged from 517 percent to 859 percent; so all of the Local Initiatives met the
17 TNE requirement at the second quarter of this year.

18 There are six County Organized Health System plans that serve 22
19 counties. We received financial reports from five COHS; Gold Coast does not
20 report to the DMHC.

21 The five COHS that report to the DMHC serve over 1.9 million
22 Medi-Cal beneficiaries so a little under 2 million lives over the COHS plans.

23 For the second quarter the COHS plans reported total net income
24 of \$41 million.

25 And the TNE, the required TNE ranged from 665 percent to 1,102

1 percent.

2 For the Non-Governmental Medi-Cal plans, we have seven of them
3 that serve 31 counties.

4 They reported over 3.1 million Medi-Cal beneficiaries.

5 Total net income for these NGM plans was \$106 million.

6 So a total TNE -- the required TNE for the NGMs ranged from 151
7 percent to 1,108 percent.

8 So some of the take-aways from the report:

9 So the rate of increase in enrollment slowed in 2018 and we
10 observed similar trends in the first two quarters of 2019, and we also noticed that
11 some of the governmental plans had declined in enrollment.

12 Overall premium, revenue and expenses also stabilized.

13 Some of the Medi-Cal plans are reporting net losses and what we
14 have learned from these plans are that since they have had high reserves they
15 made the strategic decision to invest in the community and to strengthen their
16 safety nets, which includes providing incentives to providers for better quality
17 outcomes, better HEDIS and encounter data projects, as well as making
18 investment in communities to address the social determinants of health care
19 issues.

20 Even with all these community investments and net losses the
21 Medi-Cal managed care plans continue to meet or significantly exceed the
22 minimum TNE requirement. So that's one of the things we look at as these plans
23 are reporting net losses, we are looking at what is happening with their TNE and
24 other financial ratios. So as we always do we will continue to monitor the
25 enrollment trends and financial solvency of all LIs, COHS, NGM plans and all the

1 plans that report to the DMHC.

2 So with that I'll take any questions.

3 CHAIR GRGURINA: Questions from the Board Members? Jen.

4 MEMBER FLORY: I just note that some of them do have very high
5 TNE. Is there any upper cap or encouragement to do more community
6 investment when that is occurring?

7 MS. DUTT: So one of the things about TNE, it does not -- it
8 doesn't mean like high TNE is all cash. It's made up of their buildings,
9 receivables, so it includes all other non-liquid assets as well. So John, do you
10 want to point out what --

11 CHAIR GRGURINA: Yes, I'll address it. Jen, I speak from our
12 standpoint. What we did at the San Francisco Health Plan is our board created
13 a policy said that what is the upper end where once we go over that we want to
14 bring the dollars back to our providers to improve access, improve quality for our
15 members. For us our policy is two times capitation premium.

16 MEMBER FLORY: Okay.

17 CHAIR GRGURINA: And so once we went above that we started
18 bringing the dollars back in to programs for our providers and we have been
19 doing that for the last three or four years. And that's why -- actually in the
20 document that I believe is on the DMHC website you can see quarter by quarter,
21 you see losses in the San Francisco Health Plan. Not that we were running a
22 medical loss ratio that caused losses, but because we were using those reserves
23 they were board-approved for us to be in a loss position.

24 And I think each plan is a little bit different. And I think also, quite
25 frankly, each board is different based on their past experiences. So there's a

1 couple of our sister plans who many years ago were very close to closure, so
2 those boards and those finance committees generally tend to have little higher
3 ratios because they remember the scars of what once happened and they don't
4 want to be there again.

5 The difficulty for the -- if you look in the two plan model, the Local
6 Initiatives, the County Organized Health Systems is, we don't have access to
7 capital.

8 So for example, Jacey Cooper is going to walk us through some of
9 the expansions that Medi-Cal is looking in managed care; it's a huge expansion
10 for the San Francisco Health Plan. So while we could look and say, well, it looks
11 like we are at eight times TNE, that seems kind of high, the moment the
12 expansion rolls into us our TNE drives up and our multiples of TNE goes down,
13 allowing those funds to have us the ability to increase the services that Medi-Cal
14 wants us to do. And again, there are no actuarial studies to be able to point,
15 what is the appropriate upper end. It is more of a, what do you feel comfortable
16 with based on your board, your finance committee and your history and where
17 you have been.

18 MEMBER YAO: So John, I have two questions. One is talking
19 about once there is a growth in membership it could potentially require lots of
20 capital so we are doing some financial modeling around the potential of
21 recession coming. So when that comes, yes, we all anticipate -- I don't know
22 whether our assumption is right or wrong, we anticipate the Medi-Cal enrollment
23 is going to increase, so that could put lots of pressure on the Medi-Cal
24 companies, their TNE position.

25 CHAIR GRGURINA: And adding to Amy's comments, when the

1 economy turns not only does that mean there is an increase in the number of
2 eligibles coming into Medi-Cal but it also makes it tighter on the state and the
3 funding.

4 MEMBER YAO: Yes.

5 CHAIR GRGURINA: So the rates that are paid to the plans get
6 incredibly tight, which in certain circumstances going back to the 2011-12 when
7 the seniors and persons with disability were moved into managed care plans,
8 every managed care plan lost funding for those members in that year. Which to
9 the credit of DHCS, they took a look at all the encounter data, the pharmacy
10 data, and came back and changed rates later because the economy was in a
11 little bit of a better place to do that. So as Amy said, it's also making sure that
12 you are prepared for it when the loss years come and eventually they do come
13 around.

14 MEMBER YAO: My second one, I just want to comment. You said
15 there is no actuarial study around what is the level of TNE or your capital
16 position. Actually for us we did engage Milliman, did a study a while back, and
17 they recommended to us somewhere between 600 and 900 as the --

18 CHAIR GRGURINA: Yes.

19 MEMBER FLORY: Six hundred and 900?

20 MEMBER YAO: Yes.

21 MEMBER FLORY: Okay.

22 CHAIR GRGURINA: Although, Amy, that was what Milliman did for
23 you at Blue Shield.

24 MEMBER YAO: Yes, right.

25 CHAIR GRGURINA: What I am referring to is actuaries that were

1 hired by states who wanted to see where are and where should we draw the line
2 because then we think it's too much. And those actuaries came forward and
3 said, there isn't an actual line to draw. And they did similar to what you said, it
4 depends, is this a public agency, a for-profit entity, a not-for-profit entity, what
5 kind of membership do they have and what their experience is.

6 But as Amy is saying, having some kind of range is appropriate.
7 And really the question comes down to, each of the boards of these plans as to
8 what they feel is appropriate and when do they feel they've gotten to a point
9 where it is too much and they need to return the funds back to the community to
10 improve services for their members. And I believe that Larry is on a board that
11 has done that.

12 MEMBER DEGHEALDI: I am nervous. If you look in aggregate
13 at the Local Initiatives and the COHS they look okay. But if you look at individual
14 -- if you look at the LIs it's really -- the solvency is really dependent on LA Care.
15 And you see a number of plans, and really one that was in receivership, in a
16 negative, five of the last six quarters in a negative position.

17 I serve on a COHS board for a long time. I think most of the
18 boards, John, were reluctant to raise provider rates during times of plenty but
19 there was some rate increase built in. And now we are starting to see many of
20 the plans have to look at rate reductions to providers, that is going to lead to
21 access problems. I am very nervous about that because the variability of the
22 performance within the two different models we are looking at is very significant
23 and a number of the COHS, if you look at, are struggling.

24 And I agree that 100 percent of TNE that we tracked over time is
25 greatly insufficient and our board looks at about 600 percent of TNE as -- but I

1 am nervous about what I am seeing here if you unpack and look at different
2 plans. We have to pay attention. And you will see rate reductions and you will
3 see access erode.

4 CHAIR GRGURINA: So I think adding to Larry's comment is, the
5 question when you're looking and you're seeing some of the plans with losses
6 the questions is, is the loss a direct result of using reserves specifically for that
7 purpose or is it because in that particular fiscal year the plan is actually in a loss
8 position, which is a different place to be. And then the other piece is, how much
9 reserve are they sitting on to withstand losses for a while?

10 MEMBER DEGHEALDI: What I'm seeing, at least in our plan is,
11 that the average member, the MLR is okay, 90 percent of the members the MLR
12 is fine. It's the 5 percent that I call the endocarditis patient or the catastrophic
13 patient, we are starting to see a small subset of our members consume our
14 reserves at an unsustainable rate. And that is what we are seeing in our area, I
15 don't know if in San Francisco you see it as well, but that, we have to watch that.

16 CHAIR GRGURINA: And so the final comment I would make is, as
17 you listen to Larry who is a board member on a plan, who has been there for
18 quite a number of years and has been there through both good times and rough
19 times, this is why you see some higher TNEs is because folks realize that when
20 times get rough and you start to lose money, how are you going to be able to
21 ride that wave to turn your ship around and to be able to have a future going
22 forward.

23 Other comments or questions for Pritika from the Board Members?

24 MEMBER DURR: The only thing I would comment, I know there
25 are a couple of plans, I think they are NGM plans, that do pay dividends back to

1 their parent company and I think that is a very different organization than the
2 other plans.

3 MS. DUTT: Right.

4 MEMBER DURR: So keep in mind their TNE maybe looks less but
5 if you factor in the dividends that have been paid back to a for-profit company
6 that also mitigates some of that.

7 MS. DUTT: And they don't need to hold on to excess reserves
8 either because if they do need money they can, their parent would infuse the
9 cash, unlike the government plans.

10 MEMBER DURR: Right.

11 CHAIR GRGURINA: In addition to Paul's comment is, they have
12 the ability to get out and access capital that those that are -- the public plans, the
13 15 plans don't have access to. So it is a different situation. And Paul is correct
14 that when you're looking and thinking, there's a few of these plans that seem to
15 be about 250, 300, should we be worried about them? For a for-profit plan, no.

16 MEMBER YAO: Okay. Yes, that was my question. Thank you for
17 answering it.

18 MS. DUTT: So when we look at these plans we are looking at the
19 system as a whole. So when we're looking at California Health and Wellness
20 we're looking at what's happening at Centene level, it's the whole organization.

21 CHAIR GRGURINA: Other questions?

22 MEMBER YAO: I have a question that is more for education. You
23 mentioned the COHS. Not all are governed by DMHC so there is -- who would
24 govern the rest of the COHS?

25 MS. DUTT: So there are six County Organized Health Systems.

1 MEMBER YAO: Yes.

2 MS. DUTT: Five of them report to us because at some point -- so
3 with the COHS their Medi-Cal line of business is exempt from Knox-Keene
4 licensure. So at some point the five of them that report to us had some line of
5 business that needed, they needed license for. For San Mateo they voluntarily
6 came and got a license for their Medi-Cal line of business.

7 MEMBER DEGHELALDI: Isn't it only Ventura County's COHS that
8 does not report?

9 MS. DUTT: Gold Coast, yes.

10 CHAIR GRGURINA: And the reason why the others are in is
11 because of many years ago when Healthy Families was started DMHC did a
12 quick turnaround on a Knox-Keene license restricted specifically for that
13 program, which is why those five were in there.

14 MS. DUTT: And I think one of them has the in-home support
15 service program.

16 CHAIR GRGURINA: Other questions?

17 Questions from members of the audience?

18 Operator, any questions or comments on the phone?

19 THE OPERATOR: I am currently showing no questions on the
20 phone lines.

21 CHAIR GRGURINA: All right, thank you very much.

22 Pritika, if you don't mind we are going to call Jacey up and you can
23 take a rest until you come back for the multiple other items that you will be back
24 for.

25 MS. DUTT: Thank you.

1 CHAIR GRGURINA: Jacey, welcome. We are happy to have you
2 here and looking forward to your presentation.

3 MS. COOPER: So I will apologize because there's a lot of
4 information to give in a very short period of time so I am going to keep it pretty
5 high level for the purposes of the presentation today and then refer people to our
6 very lengthy proposal on the Department's website for additional details.

7 So I'll quickly go over some of the over-arching goals of CalAIM,
8 the priorities and how they link with the Governor's priorities, a high level
9 overview of the proposals under CalAIM: A Crosswalk, and then some
10 stakeholder engagement so people are informed.

11 So I think the biggest need to kind of point out here is the
12 Department started this process in the beginning of 2018 where we went across
13 the state of California meeting with health plans, counties, behavioral health
14 directors, providers of QHC, CBOs, to find out and have conversations around
15 where there are opportunities in Medi-Cal and where can we kind of move the
16 needle in regards to making some of what we felt like was some large needed
17 change.

18 And we came back and we then met again about eight times at the
19 end of 2018 with a large, 50 group, Care Coordination Advisory Committee is
20 what we called it, to inform and have discussion around some key policy areas.

21 The Department took those policy areas internally. In 2019 ran
22 data and came back with full proposals of what we are now calling CalAIM, which
23 is California Advancing and Innovating Medi-Cal.

24 You'll see that the initiatives in CalAIM are broad, they are ever-
25 reaching, they go across all delivery systems, so it includes Medi-Cal managed

1 care, behavioral health, dental and even our county programs and services.

2 I think one of the things the Department clearly recognized is that
3 there's been significant changes in Medi-Cal in the last ten years. We have had
4 significant populations move from fee-for-service into managed care. In addition
5 to that with the ACA we just had large numbers of populations, new populations
6 come into Medi-Cal.

7 And making sure that we have the appropriate systems in place to
8 meet the needs of those beneficiaries is important. We know that if someone
9 comes in to Medi-Cal they could be accessing six or more delivery systems.
10 Managed care, if you have some things carved out for fee-for-service, you have
11 mental health, SUD, dental, IHSS, and if you happen to be CCS you're getting
12 services outside of that as well.

13 So it's a very complicated system to navigate and we wanted to
14 kind of step back. Because especially for those with probably the greatest
15 clinical complexity, they are often the ones having to navigate the system the
16 most. And how can we build in some integration even though we will probably
17 still have some separate delivery systems in our program.

18 We also wanted to look at the lessons learned from some of the
19 other initiatives the Department has done. Whole Person Care, the CCI
20 program, some of our pilots with our public hospital systems, as well as a
21 number of various pilots and initiatives the Department has undertaken over the
22 last few years to figure out what should we move forward.

23 As many of you may know, we are in the process of a waiver
24 coming for renewals. We have our 1115 waiver up for renewal at the end of next
25 year as well as our 1915(b) specialty mental health waiver is up for renewal in

1 2020. So we really wanted to step back and think comprehensively how could
2 we drive some changes. One of the things that we have been talking about for a
3 long time is that we will have a very small 1115 waiver moving forward due to
4 guidance formalized by CMS, which we were aware of the last time we
5 renegotiated our 1115 waiver, that there would be a very small 1115 waiver
6 because of budget neutrality room no longer being available for the state of
7 California based on new methodologies.

8 So we will be proposing to move all current managed care, mental
9 health and SUD under one large 1915(b) waiver, is our current proposal. We are
10 hoping that allows for better integration across our delivery systems. We will still
11 have, just to be clear, the counties will be responsible for mental health and SUD
12 services but by combining it will allow us to combine and bring parity across our
13 delivery systems, we feel, significantly in regards to infrastructure, quality,
14 reporting metrics, et cetera.

15 The other thing that we really focused on with CalAIM was the
16 entire continuum of care. So the focus is really about from birth or early
17 childhood all the way to end of life. Do we have the full spectrum of services
18 needed for our beneficiaries, as well as appropriate step-down services for
19 certain populations that we felt needed to be made available to beneficiaries in
20 Medi-Cal.

21 We also feel like the items and proposals in CalAIM advance key
22 priorities of the Newsom administration. There is a key focus on some of our
23 most vulnerable residents and beneficiaries in Medi-Cal.

24 The homeless population is significantly targeted with this proposal
25 in regards to some of our housing pieces that I will go over.

1 We also are doing essentially a huge fundamental shift in our
2 behavioral health access and services for both our mental health and substance
3 use disorder services.

4 We wanted to make sure we were meeting the needs of complex
5 conditions for children with complex medical conditions, behavioral health
6 conditions. Dominantly focused on foster care but also anyone with complex
7 conditions.

8 We wanted to focus on the number of justice-involved populations
9 who have significant clinical needs when leaving incarceration and making sure
10 that we are providing the appropriate care coordination for those individuals
11 leaving incarceration, both on the behavioral health side as well as the medical
12 side and ensuring that they have access to health care coverage upon release
13 from jail.

14 And then lastly but definitely not least is the growing aging
15 population and making sure that we are proactively thinking about options to
16 meet the needs of those individuals in Medi-Cal.

17 I am not going to go over the guiding principles because we don't
18 have a ton of time, but they are there to reference. I think there's a few driving
19 pieces that I would mention.

20 We are really working to align the funding, data reporting quality
21 and infrastructure towards common goals, I think I mentioned that just a moment
22 ago. And that is a driving factor with some of these changes is how we can
23 better integrate or have integration even in a silo delivery system by working
24 towards and seeing where we can line those things up.

25 I think we also want to ensure that we are delivering person-

1 centered care that meets all of the needs of our beneficiaries, behavioral,
2 developmental, physical and oral health needs across.

3 And you will see our positioning on this really has the managed
4 care plan mainly as the quarterback, as we call it, through these transitions,
5 leading that across the delivery systems.

6 You will see it as we go through it but it is also really focused on
7 identifying and mitigating social determinants of health and reducing disparities
8 and inequities in our program as well.

9 So go to the main goals of CalAIM. So we have three main goals
10 that really were driven out of the work we did in 2018 with the Care Coordination
11 Advisory Committee as well as the large number of people that we talked to
12 regarding this proposal. And it comes into kind of three pieces and this is what
13 will drive the proposals also.

14 So the first one is identifying and managing member risk through
15 Whole Person Care approaches and addressing social determinants of health.
16 We have a suite of proposals in that kind of sphere of things to really focus on
17 the high utilizers, your top 5 percent, your most vulnerable populations that are
18 driving up significant costs but also have significant needs that are needing to be
19 met, both clinical and non-clinical and how we can do better to provide those
20 needs.

21 And then the second goal is really about providing a more
22 seamless and consistent system. We have created a very complicated system
23 in Medi-Cal. Anyone knows when you've seen one county in Medi-Cal you've
24 seen one county in Medi-Cal. And we just need to think about stepping back and
25 making things a little bit more standardized across the entire state of California

1 and doing that incrementally over time.

2 And then last but not least is really -- you will see this sprinkled
3 throughout all the proposals but focusing on quality outcomes, using value-based
4 payment, looking at payment reforms significantly across the board and
5 modernization of systems to support a very large, very large program.

6 So I have a few slides on the first four bullets so I am going to just
7 kind of quickly go over the last three and then I'll kind of go through the slides, so
8 it's a little funky order.

9 These are the seven proposals that we have kind of tagged under
10 the large underlying, identifying member risk and need. The last three we don't
11 have formal proposals in our CalAIM document, but we have that we want to sit
12 and talk to people about how we would do it.

13 So for the mental health IMD waiver, the federal government
14 released guidance in 2018 that would allow us to explore drawing down federal
15 funds for IMD services. Currently that is not funds allowable to be claimed, by
16 the federal government, but if you put forward a waiver demonstration you can
17 receive such funds if you meet the expectations of CMS' guidance. In our
18 proposal we have all of those details of the CMS guidance and it is available
19 online if people are interested.

20 We will have a work group that will discuss whether or not the state
21 of California should explore such an IMD waiver. Just to note, this is similar to
22 what we have in our DMC-ODS or Drug Medi-Cal Organized Delivery System
23 waiver on the substance use side of things, this is just the equivalent to that on
24 the mental health side, for people that are --

25 CHAIR GRGURINA: Jaycee?

1 MS. COOPER: Yes.

2 CHAIR GRGURINA: The IMD stands for?

3 MS. COOPER: Oh. Institutions for Mental Disease.

4 CHAIR GRGURINA: Thank you.

5 MS. COOPER: Thank you, sorry. Yes, if I use acronyms that -- in
6 Medi-Cal we live in acronym soup so --

7 MEMBER ROUILLARD: We all do.

8 MS. COOPER: -- always feel free to call me out on it.

9 The next is looking at full integration plans. So as I was mentioning
10 earlier, someone could be accessing multiple delivery systems in Medi-Cal and
11 we would like to explore the concept of having one plan or entity responsible for
12 all of those services, the physical health, the mental health, the SUD and dental
13 services. It is very complex policy to go through and more so financially to go
14 through because of realignment in Prop. 30, as you would imagine, so a county
15 would have to be willing to participate in this with whichever entity came forward.

16 But we will have a public work group process to explore this option
17 and we put in our proposal that any pilot would not start until 2024 given the
18 complexity of the policy, the contract build, the bidding, and then lastly, the
19 readiness process. We feel like we needed to do due diligence there for such a
20 complicated proposal.

21 And the last is to form a work group in early 2020 to come up with a
22 long-term plan for foster care. We really feel like some of our most vulnerable
23 beneficiaries, that we need to come up with a long-term plan, not kind of low-
24 hanging fruit, small changes, but step back and look from other states what they
25 have done on foster care. So those three we will still be developing proposals

1 that will be publicly vetted and come out at a later time.

2 So for the population health management components of this. You
3 know, we are really going to be looking for managed care plans. We looked at
4 our contract and there's a lot of language in our contract around care
5 coordination, case management, disease management, a lot of those pieces, but
6 we really felt like we needed to have a concrete proposal or plan from our
7 managed care plans annually, having them tell us how they are meeting the
8 needs of their population, the entire population.

9 A lot of them do this today. Some do it really well and some, you
10 know, probably could see some improvements in this area, but it really gives us
11 some transparency into being able to see the managed care plans' plan of
12 attack, for lack of a better description.

13 The nice thing about these population health management strategy
14 documents that would be submitted to the Department annually, we would want
15 it to be based on risk stratification, predictive analytics and other data-driven
16 systems to assess their population.

17 It would be focused on not just the sick but also what is their plan of
18 attack for preventive services within their plan, as well as assessing member risk
19 and need. And of those that are identified as risk and need, what services are
20 being tied or provided to those beneficiaries.

21 The next two items that we will get into around enhanced care
22 management in lieu of services, we would expect to see those in these
23 population health management plans so that we have an understanding of if one
24 of your target areas is homelessness, how are you providing services and
25 wrapping those services for those individuals based on identifying that need.

1 We also have put in some additional language for transition of
2 services being discharged from an in-patient setting, skilled nursing facility.
3 Expectations at a deeper level than what we currently have in our contract and
4 current guidance in regards to those handoffs between delivery systems and
5 levels of care.

6 And then lastly, mitigating social determinants of health.

7 The other piece here that we are proposing is a statewide new
8 benefit called Enhanced Care Management. This is really built off of the
9 backbone of the Whole Person Care pilots if you are familiar with those pilots, as
10 well as Health Homes. So what we are proposing to do is transition those Whole
11 Person Care pilots and Health Homes into this new statewide Enhanced Care
12 Management benefit. As you know, both Whole Person Care and Health Homes
13 is only in certain counties; and then for Whole Person Care they all approach it
14 differently so it only covers certain target populations and/or provides certain
15 services.

16 But this proposal would build statewide infrastructure for a higher
17 level of what we call care management versus just case management or
18 complex case management, which is essentially a high-touch, high-need
19 individual. A multi-disciplinary approach that would be community-based,
20 provider-based. We would explore the plan providing it in some circumstances
21 but they would have to demonstrate how it's being done in the community. This
22 is not telephone-based case management where you call someone and think
23 you're going to reach them. These are very vulnerable individuals that usually
24 need the high-touch by either a community-based organization or a provider in
25 the community.

1 We have some divined target populations that we will have
2 managed care plans focus on and partner with either their existing Health Home
3 providers, Whole Person Care pilots of course, local governmental agencies as
4 well as counties, to provide these services and to be the Enhanced Care
5 Management quarterback.

6 There is a lot more detail in the proposal that I won't be able to get
7 into today, but essentially we are focusing on your high-utilizers of hospital and
8 emergency room visits. Individuals at risk of institutionalization, both on serious
9 mental illness as well as serious emotional disturbance for the children who have
10 co-occurring chronic health conditions, as well as those at risk for
11 institutionalization of long-term care or who are in long-term care wanting to
12 transition into the community. Children with complex medical conditions, those
13 transitioning from incarceration, and individuals experiencing homelessness,
14 chronic homelessness or being at risk of homelessness.

15 So the Enhanced Care Management concept would be building
16 kind of very comprehensive models of care around these target populations,
17 hoping to kind of move the needle in what we consider to be very specific
18 populations that need a higher level touch and care coordination for their
19 services.

20 The Department is also proposing to implement In Lieu of Services.
21 We have gotten some feedback that we need to come up with a better name
22 than that for those. But right now we are sticking to it because it means
23 something in our world and we will figure out what we call it to the rest of the
24 world.

25 But essentially we are proposing to add 13 different in lieu of

1 services that managed care plans would be able to provide. Just to be clear, the
2 reason why are using in lieu of services is there is not enough infrastructure
3 statewide to make them a mandated benefit. We are using in lieu of services to
4 build infrastructure statewide over time and then evaluate those services and
5 then potentially move them into benefits.

6 One thing to just point out is that in lieu of services are services
7 provided that are not available in the state plan, so they are not official benefits,
8 but they are in lieu of something more expensive, in lieu of an in-patient stay, an
9 emergency room visit, a skilled nursing facility stay. So by justifying that by
10 providing these services you would pay less, essentially, it is in lieu of those
11 higher cost services and over time you are reducing the cost curve and bringing
12 down the total cost of care for these very complex individuals, that it's allowable
13 under a contract amendment with our managed care plans. A lot of other states
14 have implemented in lieu of services.

15 So I'll quickly just kind of go over at a high level the services that
16 we are talking about. So you are going to see a full housing suite, for lack of a
17 better description, when it comes to our in lieu of services. So really looking at
18 housing transition and navigation services, housing deposits, tenancy and
19 sustaining services. So really beginning-to-end services for care coordination
20 that would be necessary for somebody, a homeless individual to be identified
21 and to get them into housing.

22 It is a lengthy process and it is something that is really meant for
23 experts. We do know that, for example, Minnesota recently got a state plan
24 adding these types of services into their state plan and a lot of people have them
25 in their 1115 waivers, including California, where we clearly cover all of these

1 things in our 1115 waiver today under Whole Person Care. In fact, almost all if
2 not every single one of our in lieu of services is currently covered. So CMS has
3 already given us the nod that they wanted to test it in our 1115 waiver and feel
4 like they are useful services to pilot and then to explore how we have a
5 sustainable pathway forward at a statewide basis moving forward.

6 We also have a short-term post-hospitalization housing similar to
7 what North Carolina recently got in regards to having short-term housing paid for.
8 They have about I think a four-month, we have a six-month in our proposal.
9 Essentially it's post-hospitalization short-term housing to transition someone
10 before getting into housing.

11 Recuperative care.

12 Respite is actually a nod to caregiver respite services in the in lieu
13 of for our aging population.

14 So there is a suite of services for homeless and housing and then
15 there is a suite for our aging population as well.

16 Looking at nursing facility transitions, both to assisted living
17 facilities as well as to their home. Similar to what you see in the state's 1915(c)
18 home and community-based services, but taking it through the responsibility of
19 the managed care plan. As you know, those waivers are not statewide and
20 many of them have enrollment caps and we really feel like we need to build the
21 provider base significantly in the state of California to meet that need. We have
22 gaps in California around this area.

23 You will also see a number of wraparound services. So once you
24 move someone safely into their home and community that you can provide the
25 additional wraparound services for someone there.

1 The one thing I would point out here is we also have in our
2 proposal plan incentive payments specifically around enhanced care
3 management and in lieu of services. We know there are gaps in the state and if
4 we want to see those gaps filled and if we want to see infrastructure built and
5 bring more providers to do that we feel like we should have incentive dollars that
6 can go out to plans who move the needle on building those providers and
7 providing these services to beneficiaries.

8 The other thing I'd mention on the incentive program, it's a
9 combination of delivery system transformation as well as performance measures,
10 just to be clear on that one.

11 So the next suite of things, and I want to keep track of my time, I
12 will go through at a very high level for this purpose, and just really a nod to it and
13 then forward. The other ones are kind of, that I went through, are the little bit
14 meatier parts of the proposal.

15 So we are looking to standardize the benefit in managed care.
16 Essentially what that means is by January 1, 2021, all managed care plans will
17 provide the same benefit across the entire state of California. Which essentially
18 means that we are carving managed care -- I'm sorry -- we are carving long-term
19 care into the managed care plans as well as transplants. Everybody knows we
20 are clearly carving pharmacy out of all managed care to fee-for-service.

21 There's a few other little small nuances in those changes where we
22 had strange, weird, one-off things that had been built into contracts over many,
23 many years, that will be straightened out as well. But essentially the easy way to
24 think about it is all managed care plans will be responsible for the same benefit
25 come January 1, 2021.

1 The same thing for standardizing managing care enrollment. You
2 will see in our proposal - and there is a large grid in one of the appendix items - a
3 transition in managed care enrollment.

4 So we have -- you have mandatory managed care in Medi-Cal, you
5 have voluntary and then you have excluded from managed care. We have split
6 it into a two-phase transition, so essentially all individuals will be in mandatory
7 managed care for non-duals in January 2021 and for duals January 1, 2023.
8 There are exceptions to that. Essentially those that will remain in fee-for-service
9 are restricted scope and share-of-cost. The one thing I would point out is even in
10 areas where you have -- our COHS counties that have share-of-cost currently
11 included in their managed care plan, those will also go to fee-for-service in this
12 proposal, so just noting that. You also always have presumptive eligibility that
13 will remain in fee-for-service. And then lastly, you will have the choice time
14 period that people that are in fee-for-service will continue until they move into
15 their managed care plan.

16 Transitioning to statewide MLTSS. So really building on the
17 backbone of long-term care being carved in, rolling out enhanced care
18 management for our vulnerable aging adults as well as our in lieu of suite in
19 building infrastructure.

20 The goal of the Department is to upon the renewal of CCI - we will
21 not renew CCI come December 2022 - we will have our mandatory managed
22 care enrollment for duals, long-term care carved in. We will require all Medi-Cal
23 managed care plans to have a DSNP line of business or a Dual Special Needs
24 Plan line of business by 2023; in the hopes of starting to build statewide
25 infrastructure to eventually get to full managed long-term services and supports

1 by 2026 is the goal that we are working towards.

2 For annual Medi-Cal health plan open enrollment we are looking to
3 have an open enrollment process for Medi-Cal. The Department has put this
4 proposal forward many times in the past, the details are online.

5 We are also requiring or proposing to require all of our Medi-Cal
6 managed care plans be NCQA accredited by 2025.

7 We are working on regional rates for Medi-Cal managed care.

8 We are doing broad, sweeping changes for our behavioral health
9 area.

10 Essentially we are recommending a full payment reform for mental
11 health and SUD moving from cost-based reimbursement to an IGT or an inter-
12 governmental transfer process that would allow them to reinvest revenue that
13 they have on top of costs back into mental health and SUD services.

14 We are making large, broad revisions to medical necessity in
15 mental health and SUD services in Medi-Cal.

16 We are focusing on administrative integration. So right now we --
17 our mental health and managed care plans, at least on the DMC-ODS side, are
18 considered under federal law, managed care plans. And after the final rule came
19 out there has been a large number of requirements that they had to meet, some
20 have struggled with meeting that, so we really wanted to step back. Instead of
21 treating them as two separate plans as we do today I think out of the 58
22 counties, 56 have actually integrated into behavioral health departments locally
23 at the county level, and we want to treat them as that as well. So what we are
24 looking at administrative integration with our behavioral health area. So having
25 one contract for both mental health and SUD services. One audit, one EQRO,

1 all the things that come with it. Both at the administrative level -- we are also
2 looking for opportunities for clinical integration on that side as well as oversight.

3 We will also be encouraging regional contracting for mental health
4 and SUD services as well as we will be renewing the DMC-ODS as well.

5 We have some proposals in there for the Dental Transformation
6 Initiative which is currently in our 1115 waiver and what we propose to move that
7 forward. Essentially it adds two new dental benefits and some pay-for-
8 performance.

9 We are looking at enhancing county oversight and monitoring.

10 And we are looking at improving beneficiary contact and
11 demographic information.

12 I am going to skip through those slides.

13 (Skipped slides 21-25 and resumed with slide 26.)

14 So one of the pieces in our proposal has a little bit more
15 information than this one, we had to do a short version which sometimes can be
16 hard for presentation purposes, but essentially this is a crosswalk of everything
17 in the current Medi-Cal 2020 waiver and where it will go under CalAIM, if it has a
18 home, and what that would be. We are also working on -- of our 22 proposals
19 that we have in CalAIM, where the authority lies for that for people, so they have
20 an understanding in regards to how that will be built. And there is a timeline for
21 CalAIM as an appendix item as well, for those that are interested.

22 Just so people are aware how the Department is engaging in
23 stakeholder engagement. We are very committed to stakeholder engagement
24 on these proposals through 2019 as well as 2020.

25 We will be hosting five work groups. We solicited for those work

1 groups a few months ago. All work groups have anywhere from 25 to 31
2 individuals that will sit on them. All work groups are open to the public to call in
3 to as well as to come in person. We will only be taking public comment at the
4 end of those sessions in person instead of on the phone. We have hundreds of
5 people calling in to them at this time and we just can't open up the lines for those
6 comments. But for those that would like to comment and are not on a work
7 group we will be accepting all comments into the CalAIM inbox which we have
8 online and I have at the end of this presentation. And we will be getting
9 information out to people about how to engage if you are not on a work group,
10 how to participate. We have a schedule going out about every other week of
11 where these meetings and presentations will be so people can stay informed.

12 You will see here the work groups that we do have focused on. It's
13 really Population Health Management, Enhanced Care Management, In Lieu of,
14 all the Behavioral Health stuff, NCQA and then the Full Integration pilots.

15 I think I pretty much said all of that. So I will stop there because I
16 wanted to make sure we had time for any questions.

17 CHAIR GRGURINA: Questions from or comments from the Board
18 Members?

19 MEMBER ROUILLARD: There is so much. (Laughter.)

20 MS. COOPER: I know. It's a really hard presentation to give, by
21 the way, because it's a lot in a very short period of time.

22 MEMBER DEGHEALDI: Just a real fast -- I started medical
23 school when Gerald Ford was president. This is the best presentation of how
24 you take care of the whole person, I've ever seen. So this is ambitious,
25 audacious and laudatory, so let me start there. Just really fast, a patient story.

1 MS. COOPER: Sure.

2 MEMBER DEGHEALDI: A 25-year-old graduate of the foster
3 care system, a homeless person, presented to a local emergency room near
4 death from an aortic valve that had been consumed by a bacteria associated
5 with IV drug use. A two-month hospitalization, two months in a post-acute rehab
6 program, homeless again, relapses in July with the same catastrophic, life-
7 threatening heart valve infection. This is a managed Medi-Cal member. We
8 desperately looked for a tertiary medical center in San Francisco, took him.
9 They identified that the bacteria consuming his heart valve was of dental origin
10 and he had seven dental abscesses that required extraction in an acute facility
11 prior to his second valve replacement; he has again been lost to follow-up.

12 So it's foster care, it's homelessness, not behavioral health
13 diagnosis, but substance abuse and dental disease that cost, you know, cost \$1
14 million to care for. The systems received about \$500,000 from Medi-Cal. But if
15 this patient would have -- this patient, you described how we prevent this from
16 happening.

17 MS. COOPER: Thank you.

18 CHAIR GRGURINA: Paul.

19 MEMBER DURR: I was just going to complement you on quite an
20 initiative. I think it is very, as Larry said, very encompassing and I applaud the
21 effort to really look at the whole person. It really is a meaningful effort to change
22 the way we deliver health care to our most needy population. And I think you did
23 a great job summarizing it as quickly as you could and I applaud the effort
24 moving forward, it's fabulous work.

25 MS. COOPER: Thank you.

1 CHAIR GRGURINA: Did you want to comment, Amy or Jenny?

2 MEMBER YAO: No, my comment is, yes, it's a lot into my head.

3 (Laughter.)

4 I do have a question, maybe for education for me. I know there is a
5 big Medi-Cal procurement that's coming.

6 MS. COOPER: Sure.

7 MEMBER YAO: So with that -- you mentioned about regional
8 rates, et cetera.

9 MS. COOPER: Yes.

10 MEMBER YAO: So it's not going to be -- this procurement is
11 county-based, is it going to be more of the regional? What is the connection
12 between the CalAIM --

13 MS. COOPER: Oh, just to be clear, we are not breaking down the
14 COHS and allied model into regions.

15 MEMBER YAO: Oh.

16 MS. COOPER: It's just on the back end from a rate development
17 on the regional part. For the mental health and SUD we are hoping to have
18 regional contracting where some of our smaller, rural counties that are having
19 trouble administratively meeting the need, them being able to contract at the
20 county level for those services. So sorry if those terms were so -- at this time we
21 are not proposing to regionalize Medi-Cal because of our distinct models within
22 Medi-Cal. Sorry, good clarification.

23 MEMBER FLORY: I'll just say we're lucky this is the shorter
24 version of this, some of us have seen this a couple of times. But we are thrilled
25 as well, particularly with the focus on the whole person care. A lot of what is

1 proposed in here are solving a lot of the problems that we are seeing through our
2 health consumer centers, particularly as folks leave like a hospital or something
3 like that. Because they have so many other additional needs, how do we make
4 sure that we are helping the whole person. So a lot of details going into this. I
5 am happy to be in one of the work groups, but there is a lot of work to be done.

6 CHAIR GRGURINA: So I'll add, Jaycee, congratulations, an awful
7 lot of great thought and thinking big as to what do we do going forward. So the
8 piece that you can't answer, I am not asking you to answer, but having spent
9 time at the state is, how are you going to get the resources to be able to execute
10 to get all this done? And that is the piece I know you don't control.

11 MS. COOPER: Right.

12 CHAIR GRGURINA: It runs through the entire system. But there is
13 a tremendous amount here that needs to be delivered and executed with a
14 tremendous amount of input from folks on the outside to help you to make the
15 best decisions. But congratulations on this going forward. And as you've
16 identified, it isn't just 2021, it isn't just 2023, it isn't just 2025 or 2026, so a lot of
17 work in here.

18 MS. COOPER: Right.

19 CHAIR GRGURINA: But something that an awful lot of pride could
20 be put into and now it's time for us to get ready and try and see what we can
21 bring as part of the vision, so thank you.

22 Any comments or questions from members of the audience?

23 Any comments or questions, operator, on the phone?

24 THE OPERATOR: I am currently showing no questions. As a
25 reminder, if you would like to ask a question please press star-one.

1 CHAIR GRGURINA: Okay. Before you walk away.

2 MS. COOPER: Yes.

3 CHAIR GRGURINA: Very good movement with the quickness of
4 each of the slides and the energy in which you did the presentation, it was very
5 nice.

6 MS. COOPER: Perfect, thank you.

7 CHAIR GRGURINA: Thank you very much for coming here,
8 Jaycee.

9 MS. COOPER: Of course.

10 MEMBER YAO: I had just one question. Can we get -- (laughter) -
11 - no, no, just an electronic copy of this? Can we get it?

12 MS. COOPER: Of course.

13 CHAIR GRGURINA: Will it be on the website?

14 MEMBER ROUILLARD: It will be on our website.

15 MEMBER YAO: Oh, okay.

16 MS. COOPER: And there's a long version on DHCS' website too,
17 so yes.

18 MEMBER ROUILLARD: It's a hundred and something --

19 MS. COOPER: There's the long proposal and then we have a
20 PowerPoint that's a little longer than this one; this is the short version of the
21 PowerPoint. I recommend the short version, the other one is really long.

22 MEMBER YAO: Okay, thank you.

23 CHAIR GRGURINA: All right, thank you, Jaycee.

24 MEMBER ROUILLARD: You'll need a binder.

25 MEMBER YAO: Okay. Kill some trees, okay.

1 CHAIR GRGURINA: Okay. Pritika, you are back up on the
2 Federal Medical Loss Ratio Summary.

3 MS. DUTT: Thank you. Okay, I will provide you an overview of the
4 2018 annual Federal Medical Loss Ratio, which is MLR, reports that we received
5 from health plans at the end of July of 2019. For this presentation please refer
6 to the 2018 Federal Medical Loss Ratio Summary document that was included
7 as part of the meeting handout.

8 So federal laws require health plans that sell health care products
9 directly to enrollees and employer groups to spend a certain percentage of the
10 premium dollars on health care or medical expenses. The MLR requirement
11 went into effect for reporting in 2011.

12 For health plans in the small group and individual market they are
13 required to spend 80 cents on every dollar of premium revenue on medical
14 expenses, so that is 80 percent of premium revenues that go into medical
15 expenses.

16 For the large group market the requirement is 85 percent, or 85
17 cents on every dollar that the large group plans receive in premium has to be
18 spent on medical expenses. If the plans fail to meet this requirement they have
19 to pay a rebate to the enrollees or employer groups.

20 For rebate purposes MLR is based on a three year average. For
21 example, for reporting in 2018 the MLR and rebate calculation is based on the
22 three year average of health care premiums and medical expenses for 2016,
23 2017 and 2018.

24 So page 2 of the report shows the MLR for the plans in the
25 individual market. All plans that offer products in the individual market and are

1 subject to the federal MLR reporting requirement met the medical loss ratio of 80
2 percent so there were no rebates paid in the individual market. The MLR for the
3 12 plans in the individual market ranged from 81.7 percent to 98 percent.

4 Page 3 of the report shows the MLR for the health plans in the
5 small group market. For the small group market the MLR requirement is 80
6 percent. For the 11 plans in the small group market MLR ranged from 77.2
7 percent to 104.4 percent.

8 Three plans, Aetna, Anthem Blue Cross and Blue Shield reported
9 MLR below 80 percent and were required to pay rebates to enrollees and small
10 group employers. Aetna reported an MLR of 79.3 percent and paid rebates of
11 \$911,000, Anthem reported an MLR of 77.2 percent and paid \$61 million in
12 rebates, and Blue Shield reported MLR of 79.7 percent and paid rebates of \$9.6
13 million. The three plans had to issue the rebate checks by September 30, 2019.
14 Rebates may be issued in a number of ways. Enrollees might receive a rebate
15 check in the mail, a deposit paid in the account used to pay the premium or a
16 direct reduction in future premium.

17 So Table 3 on page 4 shows the MLR for full service plans in the
18 large group market. Twenty-one plans offered products in the large group
19 market and the requirement here for MLR was 85 percent.

20 The MLR for the large group plans ranged from 84.8 percent to
21 119.4 percent. One plan was required to pay a rebate. Community Care Health
22 Plan reported MLR of 84.8 percent and paid rebates of \$94,000. So the plan
23 has less than 10,000 enrollees in the large group market and all their enrollees
24 are employees of the plan or its affiliated hospital.

25 So the next page, or page 5, shows the MLR of the specialized

1 health plans that offer products in the large group market. So there are four
2 specialized plans that are subject to the federal MLR reporting requirement in the
3 large group market. OptumHealth Behavioral Solutions of California did not
4 meet the MLR requirement of 85 percent. The plan reported an MLR of 36.3
5 percent and paid rebate of \$50,000. The plan only has 6100 direct lives. The
6 plan has additional 1.5 million enrollees where they act as subcontractors to
7 provide behavioral health services to enrollees of full service plans and there
8 OptumHealth Behavioral Solutions is not subject to the MLR requirement for the
9 subcontracted lives. The plan has been paying rebate since 2014 and we have
10 noticed that their direct contracted lives has continued to decline. Last year they
11 reported around 7,000 lives, this year it is 6,000, so the enrollment for
12 OptumHealth Behavioral has continued to go down.

13 One of the trends we noticed for the specialized plans: In 2011
14 there were 7 health plans that were subject to the MLR reporting requirement,
15 now we have 4. So of the 7 we had one plan that went out of business, the other
16 2 switched their business model to act as subcontractors to full-service plans and
17 they were no longer subject to the MLR requirement, so of the 7 we have 4 left.
18 So for the remaining plans we have noticed a decline in the enrollments since
19 they started, so there is low enrollment in the specialized plans.

20 Page 6 shows MLR rebate trends for health plans since 2011. The
21 rebates paid by health plans have fluctuated over the years. Health plans --

22 So one of the things is the health plans set their rates based on
23 historical costs and utilization data, with the goal in mind to meet the MLR
24 requirement. And that's one of the things we look at as we do our rate review
25 process to ensure that the plan's project meeting the MLR requirement.

1 However, medical expenses are driven by how much enrollees utilize their health
2 care benefits and provide a cost and this may vary year to year. And as such
3 some plans go over the MLR requirement and some are under so they end up
4 paying rebates for certain years.

5 With that I will take any questions.

6 CHAIR GRGURINA: Any questions from the Board Members?

7 Larry.

8 MEMBER DEGHEALDI: Yes. Maybe this is for Amy. How do
9 risk adjustment transfers factor into the MLR calculation? If a plan makes a
10 large payment to another plan what does that do to the MLR calculation?

11 MEMBER YAO: It is counted in the calculation, it is part of the
12 factor. So even with that I think Blue Shield still has a medical loss ratio above
13 the 80 percent. So really the big risk adjustment payment which you received is
14 actually related to the population we cover, so they are quite sicker.

15 CHAIR GRGURINA: Other questions?

16 MEMBER YAO: Just an observation. I think we probably -- I think
17 the intent of this, we wanted people to price responsibly, you don't want to be
18 creating this fluctuation. So I noticed, if we exclude the \$61 million from Anthem
19 Small Business, it looks like they overpriced and they had to pay a rebate, then
20 the total rebate actually is pretty small. I don't know what happened in 2017. Do
21 you know why it was so big, which health plan has a huge rebate for that year?

22 MS. DUTT: For 2016?

23 MEMBER YAO: For '17, the \$72 million.

24 MS. DUTT: I think it was Anthem and Blue Shield made up the big
25 amounts.

1 MEMBER YAO: Okay.

2 MS. DUTT: There were only two plans in 2017 that paid rebates, it
3 was Anthem and Blue Shield.

4 MEMBER YAO: Okay. Okay.

5 CHAIR GRGURINA: Pritika, a couple of questions. The small
6 group market, is that now 2 to 100, is that the definition of a small group?

7 MS. DUTT: Two to 100, yes.

8 CHAIR GRGURINA: And large group, is there a definition on that?
9 Is that 2,000 and above?

10 MS. DUTT: No, it's over 100.

11 CHAIR GRGURINA: Anything over 100, okay. So the mid-sized
12 groups are included with large groups.

13 MS. DUTT: Correct.

14 CHAIR GRGURINA: And then the third question is, I assume that
15 this same analysis is happening over at the Department of Insurance on
16 products over there but we just don't have the information of how much is being
17 sent back there. Okay, thank you.

18 MS. DUTT: Thank you.

19 CHAIR GRGURINA: Any other questions or comments from Board
20 Members?

21 Any questions or comments from members of the audience?

22 Operator, any questions or comments from folks on the phone?

23 THE OPERATOR: I am showing no questions on the phone line.

24 CHAIR GRGURINA: All right, thank you very much.

25 Okay, Pritika, you can remain up here to talk with us about the

1 2020 rates in the individual market.

2 MS. DUTT: All right. So the purpose of this presentation is to give
3 you a brief overview of the 2020 rates for health plans in the Covered California
4 individual market. For this presentation please refer to the 2020 Rates in the
5 Individual Market document that was included as part of the meeting handout;
6 there is only one table on here.

7 So the table on page 1 of the report displays the proposed and final
8 rate increases as well as the estimated enrollment for 12 health plans that offer
9 individual products. Eleven of these plans offer individual products on Covered
10 California's Health Benefit Exchange program.

11 Sutter Health plan offers all non-exchange individual products. It
12 has projected enrollment of 3,488 enrollees and an average annual increase of
13 4.9 percent.

14 As seen on this chart the average rate change ranged from a
15 decrease of 9.9 percent to an increase of 16.5 percent, and I am looking at the
16 final average rate increase. Overall, the average rate increase for 2020 was less
17 than 1 percent so the average was 0.8 percent across all health plans. So this
18 year the rate changes are driven by medical cost trends, changes in risk
19 adjustment, administrative costs, anticipated changes in market rate health
20 status of covered population.

21 So through the rate review process we were able to negotiate a
22 reduction in rate change proposed by Chinese Community Health Plan from 19.6
23 percent to 16.5 percent, which equates to savings of \$3.14 million. Chinese
24 Community's high increase is mostly driven by change in the risk adjustment, so
25 they had to pay a lot of funds back in risk adjustment transfer so that is one of

1 the drivers for their rate increase.

2 While the Department does not have the authority to deny rate
3 increases the DMHC's rate review efforts hold health plans accountable, ensure
4 consumers get value for their premium dollar and saves Californians money. So
5 we are able to negotiate rate decreases with the plan if we see that their
6 justification does not support their rate changes. Since 2011 through the rate
7 review process we have saved consumers \$255 million in premium savings.

8 So thank you, that brings me to the end of the presentation. Any
9 questions?

10 MEMBER DEGHETALDI: Do we publish population risk scores for
11 each of the health plans here? Because I suspect that some of the plans are
12 caring for sicker populations. Is that, is that publicly available?

13 MEMBER YAO: I think the risk adjustment transfer report will have
14 the relative risk score published as well.

15 MEMBER DEGHETALDI: Okay.

16 MEMBER YAO: So if you are interested we can get that
17 information, I think.

18 MS. DUTT: So in the next presentation we did share the risk
19 assessment transfer data.

20 MEMBER YAO: Yes.

21 MS. DUTT: So that gets published by CMS annually around June
22 30th of each year.

23 CHAIR GRGURINA: Pritika, this is -- the membership that you are
24 showing is both Covered California and the individual market under DMHC?

25 MS. DUTT: Right, so this is on- and off-exchange enrollment.

1 CHAIR GRGURINA: Yes.

2 MS. DUTT: It does not carve it out.

3 CHAIR GRGURINA: Okay, thank you.

4 Any other comments or questions? Paul.

5 MEMBER DURR: Do you know, is the projected enrollment higher
6 than where they currently are? So this is projected enrollment, I presume, for
7 2020?

8 MS. DUTT: Correct.

9 MEMBER DURR: And do we know how it compares to what 2019
10 enrollment is? Just curious.

11 MS. DUTT: We can pull that information for you.

12 MEMBER ROUILLARD: Isn't it true that some of the plans are
13 expanding into new areas?

14 MS. DUTT: Correct.

15 MEMBER ROUILLARD: And that would impact, obviously, what
16 the projected enrollment is too.

17 MS. DUTT: Yes. For 2020 Anthem is moving into additional
18 counties so their enrollment, projected enrollment is way higher than what they
19 are currently reporting for the individual market.

20 MEMBER DURR: I was thinking the individual mandate coming in
21 also would increase that enrollment projection, so we did see -- that's what I was
22 curious about.

23 MS. DUTT: Okay.

24 MEMBER YAO: We are going through open enrollment, right?

25 MEMBER DURR: Right, right now.

1 MEMBER YAO: So we don't know.

2 CHAIR GRGURINA: But also adding, Paul, to your comment, it's
3 not just the mandate, it's also the additional subsidies that the administration is
4 putting forward.

5 MEMBER DURR: Yes.

6 CHAIR GRGURINA: So the hope is that the individual market will
7 increase as some folks who have remained out with an increased subsidy and
8 the mandate will join, so that should help to stabilize Covered California and
9 hopefully bring more folks into the individual market; but we will find out in a year
10 from now.

11 MS. DUTT: So in the future we can add the current enrollment
12 information, that way we can see if it is going to increase or decrease.

13 MEMBER DURR: Right. Thank you.

14 CHAIR GRGURINA: Okay, comments or questions from members
15 of the audience? Anthony.

16 MR. WRIGHT: Just a question. I'm looking at the stats from the
17 MLR report because they're really interesting and then this -- and I know that this
18 is covered enrollees and this is projected. But is there a reason why in the -- like
19 for example Kaiser was 698,000 in the MLR report but 566,000 in the rate
20 report?

21 MS. DUTT: So we will have to go back and delve into it. So this
22 includes the enrollees that are subject to the MLR reporting requirement. So
23 we'll have to --

24 MR. WRIGHT: It could be --

25 MS. DUTT: We'll have to go look at that.

1 MR. WRIGHT: I appreciate it's just different sources, right. But if
2 these are both individual markets or if there is something different. And also
3 between that. So thank you.

4 MS. DUTT: Thank you.

5 CHAIR GRGURINA: Good catch, Anthony. The question
6 becomes, what was Kaiser thinking? We will see and we will find out.

7 Other questions or comments from members of the audience?

8 Operator, any comments or questions from folks on the phone?

9 THE OPERATOR: I am showing no questions at this time.

10 CHAIR GRGURINA: All right, thank you very much.

11 Okay, Pritika, next. Let's move to the risk adjustment transfers.

12 MS. DUTT: All right, let's talk risk adjustment transfers. So I will
13 provide you an update on the 2018 risk adjustment transfers. At the last meeting
14 Shelley provided a summary of the risk adjustment transfer data that was just
15 produced by CMS so for this presentation we are sharing the results with you.
16 So please refer to the report titled 2018 Risk Adjustment Transfers and that is in
17 your meeting handout. The risk adjustment transfer program is intended to
18 transfer funds from the health plans with low actuarial risk to those with high
19 actuarial risk.

20 Page 2 of the report shows the risk adjustment transfers for the
21 2018 benefit year for the DMHC plans. For benefit year 2018 a total of \$101
22 million was transferred between the California health plans and insurers. Blue
23 Shield and Anthem Blue Cross received the majority of the payments compared
24 to the other 13 DMHC plans, so only two of our health plans received risk
25 adjustment transfers; the other plans had to pay. So the risk adjustment

1 transfers represent an average of 8 percent of premium.

2 Page 3 of the report shows the high-cost risk pool payment for the
3 DMHC plans. For 2018 CMS added a high-cost risk pool program to the risk
4 adjustment transfer methodology. The high-cost risk pool helped ensure that the
5 risk adjustment transfers better reflect average actuarial risk while also providing
6 protection to issuers of health plans and insurers with exceptionally high-cost
7 enrollees. The California health plan insurers received additional \$115 million
8 via this new program, \$103 million of those went to the DMHC-licensed health
9 plans.

10 To fund these payments the high-cost risk pool collects a charge
11 from the health plans and insurers that participate in the risk adjustment transfer
12 programs and it is a small percentage of the premium of these plans. The high-
13 cost risk pool charge was 0.2 percent of premium for the individual market and
14 0.32 percent of premium for the small group market nationally.

15 The high-cost risk pool reimburses issuers for 60 percent of an
16 enrollee's aggregated paid claims costs exceeding \$1 million.

17 So the next two pages of this report shows the risk adjustment
18 transfer and high-cost risk pool payment for CDI insurers. Overall it appears that
19 the DMHC-licensed plans are transferring funds to CDI plans in the risk
20 adjustment transfer programs, demonstrating that CDI plans have a higher risk
21 than our plans except for Blue Shield and Blue Cross. Both Blue Cross and Blue
22 Shield offer PPO products, which kind of ends up showing that the HMO plans
23 are transferring risk adjustment transfers to the PPO plans.

24 And that brings me to the end of this presentation, do you have any
25 questions?

1 MEMBER YAO: So maybe I can answer Larry's question. I didn't
2 see the relative risk score here. I don't know everybody's but at least for Blue
3 Shield our population is 18 percent sicker than the California average.

4 MEMBER ROUILLARD: Eighteen percent?

5 MEMBER YAO: Eighteen, yes.

6 MEMBER DEGHEALDI: You know, my take on this, if it really
7 reflects variation in population risk it's great policy. And so I think going forward
8 showing the population risk -- but getting back to, Shelley, the encounter data
9 work. I think that all of these transfers are based on diagnosis coding and
10 accurate encounter data to capture. So if we don't appropriately code and
11 identify how sick an individual is then this data, this work is incomplete. Is that a
12 correct statement? I think that accuracy and completeness of encounter data,
13 appropriately measuring how sick every individual person in the risk pool is, is
14 essential.

15 MEMBER YAO: Yes, I'm in agreement.

16 MEMBER ROUILLARD: You know, that's a good point. To
17 Pritika's point about, you know, observing the HMOs are paying for the PPOs.
18 Of course in the PPO world you get claims and it's really, it's much more robust
19 data than you have on the HMO side. So if we can get that more accurate, more
20 timely, complete, it may not be such a dramatic shift of money from HMO to
21 PPO, but we'll see. It's a few years down the road.

22 MEMBER DURR: I agree with that because that's where I was
23 going, Shelley. The other thing that makes me think about the HMO plans,
24 there's a lot more coordinated care effort that is going there, so you would think
25 that there is better management of patient care so they are not getting as sick.

1 That is less for the PPO plan. Also that the sickness is going to be more on
2 those PPO plans as well.

3 CHAIR GRGURINA: One question. Maybe, Amy, this will be for
4 you. On the high-risk pool payment as Pritika described it. There is a
5 percentage that comes from each of the plans in the individual market and the
6 small group market and they try to do an assessment. At the end of the day they
7 are going to have to pay everything over \$1 million dollars up to 60 percent.
8 What happens if what they collected isn't enough to cover all the costs? Do they
9 come back to the plans and ask for more or do they pay those who are getting
10 the payments less because there wasn't enough in the pool, or do you know?

11 MEMBER YAO: Honestly, I don't know the answer to that question.

12 MS. DUTT: It's a new program so we can dig deeper to find that
13 information.

14 CHAIR GRGURINA: Okay.

15 MEMBER YAO: When I looked at this data I didn't see -- like for
16 Kaiser, they are -- in general they are paying into the pool, that means their
17 population is healthier. But then when you look at the high-cost risk pool they
18 are the second-highest receiver. It's a little bit contradictory to each other so I
19 don't know how they determine that.

20 CHAIR GRGURINA: Well part of that has to do with, remember,
21 how many members they have compared to the others. And because they have
22 got a very large piece, what percentage of their members are hitting into the
23 high-risk.

24 MEMBER YAO: That's true, they could have some --

25 MEMBER ROUILLARD: They're almost 9 million people.

1 CHAIR GRGURINA: Although I would say, for those of us who
2 have been around a very long time, while risk assessment and adjustment isn't
3 perfect, and as Larry and Paul raised there are some issues, this is far better
4 than the days where there weren't standardized benefits, there wasn't risk
5 adjustment and it was kind of more of a free-for-all. So it was important to be
6 able to have this. It is important to continue to fine tune it and make it a better
7 process, but it does allow those who have the sicker risk to get higher payments,
8 and those who have captured the healthier to spin some of those dollars back to
9 those that have those with the high-risk.

10 MEMBER YAO: I would just add one more comment. If we don't
11 risk adjustment it's likely Blue Shield is not going to offer PPO benefit, so the risk
12 adjustment actually enhanced the choice for all members.

13 MEMBER DEGHETALDI: Amy, because you can't say this, I would
14 just like to thank Blue Shield for doing the lion's share of caring for the sickest
15 Californians.

16 MEMBER YAO: Thank you.

17 CHAIR GRGURINA: Okay. Any comments or questions from
18 members of the audience on the risk adjustment transfers?

19 MS. DUTT: Okay. So I would like to circle back on Anthony's
20 question about the variation in enrollment for Kaiser between the MLR report and
21 the Covered California projected lives for the individual market. So one of the
22 reasons is the MLR information includes the grandfathered lives as well and, you
23 know, the rate information, the 2020 rate information does not.

24 CHAIR GRGURINA: Very nice to see that you were multi-tasking
25 and now you have set up the expectation --

1 MS. DUTT: I have a very --

2 CHAIR GRGURINA: -- that when you don't have the answer we'll
3 expect it in about ten minutes (laughter).

4 MEMBER ROUILLARD: She has a roomful of people there.

5 MS. DUTT: I have very smart people behind me.

6 CHAIR GRGURINA: The smartphones working out in the chairs.

7 Thank you very much. (Laughter.)

8 Do we have any comments or questions from the folks on the
9 phone, operator?

10 THE OPERATOR: I am showing no questions at this time.

11 CHAIR GRGURINA: Okay, all right. Well thank you very much,
12 Pritika.

13 MS. DUTT: Thank you.

14 CHAIR GRGURINA: All right, Michelle, you are up next on the
15 Provider Solvency Quarterly Update, welcome.

16 MS. YAMANAKA: Thank you. Michelle Yamanaka, Supervising
17 Examiner within the Office of Financial Review.

18 Today I am going to give you an update on risk bearing
19 organization or RBO financial reporting for the quarter ended June 30th of 2019.

20 We have 188 RBOs reporting financial information to the
21 Department.

22 The annual reports are required to be submitted by all RBOs 150
23 days after their fiscal year end. To date we have 3 RBOs that have filed. A
24 majority of the RBOs have fiscal year end of December 31st and those financials
25 will come in in 2020.

1 For our quarterly reporting, two types of reports. The Quarterly
2 Survey Reports, which are the financial statements and calculation of the
3 solvency criteria. Those reports are filed when RBOs have more than 10,000
4 enrollees assigned to them or they are on a corrective action plan.

5 And Compliance Statements are filed by RBOs that have under
6 10,000 lives assigned to them and they are attesting to meeting or not meeting
7 the solvency criteria.

8 So for the quarter ended June 30th of 2019 we have 129 RBOs
9 filing financial survey reports and 59 RBOs filing compliance statements.

10 For monthly reporting there are 5 RBOs that are filing monthly with
11 us as a result of -- as a requirement of their corrective action plans.

12 MEMBER ROUILLARD: Michelle, could I pause you there for a
13 second?

14 MS. YAMANAKA: Yes.

15 MEMBER ROUILLARD: Under the new RBO regulations isn't the
16 reporting going to change for the 10,000 and under?

17 MS. YAMANAKA: Yes, that is correct. So effective October 1st of
18 2019 all RBOs will be filing quarterly survey reports, there will no longer be the
19 compliance statement option. And those, the first filings will be received in --
20 hold on, let me think for a second. So it will be for the December 31st, 2019
21 period, which is due February 15th. So those new financial statements -- the
22 financial survey reports have been enhanced. So we will be having additional
23 financial information provided to the Department so we will probably have
24 additional information for you come the -- when we receive those financial filings.

25 MEMBER ROUILLARD: Yes. So our next -- our 2020 meeting is

1 February 5th, you won't have it for that, so it will be for the next one.

2 MS. YAMANAKA: No, it will be for the May, the May meeting, yes.

3 MEMBER ROUILLARD: Okay, got it.

4 MS. YAMANAKA: Okay, moving on to the financial reports that we
5 received. The last column on this table shows the results for the quarter ended
6 June 30th, 2019 and it shows that we have 181 RBOs reporting compliance with
7 the solvency criteria. The Department has three categories that can be assigned
8 to each survey report and those are Superior, Compliant or Non-Compliant.

9 For the quarter ended June 30th we have 44 RBOs or 23 percent
10 of the RBOs submitting a Superior filing and this includes one RBO on a
11 corrective action plan, 70 RBOs in our Compliant category, and there are 5
12 RBOs on corrective action plans in this category and 8 RBOs on our monitor
13 closely list. And we have 7 RBOs or 4 percent of the RBOs reporting non-
14 compliance with the solvency criteria.

15 Moving on to corrective action plans. Again the last column of this
16 table are the results for the quarter ended June 30th, 2019 and it shows that we
17 have 17 corrective action plans.

18 We have 3 new corrective action plans that were filed for quarter
19 ended June 30th, 2019 and 14 continuing RBOs or corrective action plans from
20 the previous reporting period. And of those 14, 13 are meeting or are improving
21 and there was one RBO that was not meeting their corrective action plan. For
22 that one RBO we received revised projections and it shows that the RBO will
23 meet its compliance date of September 30th of 2019.

24 There was a handout titled CAP Review Summary. This handout is
25 sorted by MSO and reflects the duration of our CAP monitoring as of the quarter

1 ended June 30th, 2019. The table shows that there are 14 RBOs that filed 17
2 CAPs. We have three RBOs on two corrective action plans. And this represents
3 7 percent of all RBOs.

4 Of the 17 CAPs, 11 are approved; 6 are in review, and of those 6, 4
5 are continuing from a previous period and 2 are new as of June 30th, 2019.

6 The Office of Financial Review conducts an analysis of RBOs that
7 have Medi-Cal lives assigned to them. As of the quarter ended June 30th we
8 have approximately 3.9 million Medi-Cal lives assigned to 92 RBOs. We took
9 the top 20 RBOs and it showed an estimated of almost 2.9 million lives assigned
10 to those 20 and the remaining 1 million lives are assigned to 72 RBOs. So for
11 the top 20, 3 of those RBOs are on a CAP, 3 are on our monitor closely list and
12 14 had no financial concerns.

13 Looking at the remaining 72 RBOs that have 1 million lives
14 assigned to them, we have 5 RBOs on a CAP, 4 are on our monitor closely list
15 and 63 have no financial concerns.

16 The Office of Financial Review also conducts financial and claims
17 and provider dispute audits of RBOs. For the year 2019 we have 24 audits
18 scheduled; 11 of those have been completed and there are 13 in progress. Of
19 those 13, field work has been completed on 5 and we are going to be starting or
20 are currently in process of the 8 that are scheduled.

21 And with that, are there any questions?

22 CHAIR GRGURINA: Paul.

23 MEMBER DURR: I just want to make a comment that looking at
24 the status of risk bearing organizations for the quarter ending June 30th, it's the
25 highest of all the Superior groups. So 23 percent of the groups are in the

1 Superior, which is the highest it has been; and looking at the Non-Compliant,
2 that's one of the lowest at 4 percent. So I think it tells that the groups are
3 improving on their overall financial.

4 MS. YAMANAKA: Yes. Right now as of June 30th, just looking at
5 the financial health of the RBOs -- well, the ones that we can see. And I'm
6 talking about financial survey reports.

7 MEMBER DURR: Right.

8 MS. YAMANAKA: They look well. And also for our corrective
9 action plans there's the non-financial indicators as well as the financial. So the
10 ones that are for TNE working capital cash to claims, those RBOs are doing --
11 they are definitely improving. There was just some indicator which could have --
12 it's showing a financial indicator but there are other reasons for non-compliance
13 and they are, they're addressing those issues. And for the ones that have had
14 concerns, and there has been a little bit of consolidation as well in those areas,
15 yes.

16 MEMBER DURR: Thank you.

17 MEMBER FLORY: Just one question on the audits because it's
18 showing like 24 a year. Does that mean that they are like periodic, every 7 or 8
19 years an RBO gets audited, or is it some -- something triggers that?

20 MS. YAMANAKA: That would be the -- that would be every 7 to 8
21 years just because of the staffing that we have.

22 MEMBER FLORY: Okay.

23 MS. YAMANAKA: However, the way we conduct our audits we
24 have to -- because there are a set number of examiners and we have other
25 workload, which is the financial review on the CAPs, we kind of prioritize. We do

1 a priority, for example. If there is a need to go out we will set those at the upper
2 end of the need to go to make those a priority, yes.

3 MEMBER FLORY: Okay.

4 CHAIR GRGURINA: Any other questions from the Board
5 Members?

6 Questions from members of the audience for Michelle?

7 Operator, any questions or comments on the phone?

8 THE OPERATOR: I am currently showing no questions. I would
9 like to remind participants, if you would like to ask a question over the phone line
10 to please press star-one.

11 CHAIR GRGURINA: Thank you. All right, Michelle, thank you very
12 much.

13 MS. YAMANAKA: Thank you.

14 CHAIR GRGURINA: Okay, Pritika, you are back up. Apparently
15 your break is over.

16 MS. DUTT: This is the last one, John, so good afternoon.

17 The purpose of this presentation is to provide you an update of the
18 financial status of health plans at quarter ended June 30th, 2019.

19 At September 27, 2019, that's the date of the data pool, we had
20 127 licensed health plans, which is 2 more compared to the same period last
21 year. We licensed 3 additional full service plans, one Medicare Advantage, one
22 restricted Medi-Cal and one restricted Medicare Advantage. And one vision plan
23 surrendered its license so that brings the total to 127.

24 We are currently reviewing 14 applications for licensure and I think
25 that's the most it has been for a while. So 9 full service and 5 specialized. A

1 breakdown on the 9 full service, 5 are seeking licensure for Medicare Advantage
2 plans, to be Medicare Advantage plans, 3 are looking to be restricted Medicare
3 Advantage plans, 1 is looking to be a restricted commercial plan. And for the five
4 specialized applications in review, 2 are looking to get licensed for Dental
5 products and 2 are looking to get licensed for Behavioral Health looking at EAP,
6 which is Employee Assistance Programs, and then 1 restricted Vision. So our
7 licensing review team is a little bit busy.

8 At June 30th, 2019 there were 26.3 million enrollees in full service
9 plans licensed with the DMHC. As you can see on the table, compared to the
10 same period last year, total full service enrollment decreased by 200,000
11 enrollees, which was less than 1 percent decrease. And the decline was due to
12 a slight decrease in Medi-Cal enrollment.

13 This slide shows the makeup of HMO enrollment by market type.
14 The large group HMO enrollment had the largest increase, so there are more
15 enrollees that receive health care benefits through their employers. The small
16 group enrollment also slightly increased. The individual market saw a slight
17 decrease in enrollment, they lost about 10,000 enrollees June 30th, 2019. So
18 overall HMO enrollment increased when compared with the same period last
19 year.

20 So this slide shows the makeup of PPO/EPO enrollment. So right
21 now we are not getting our PPO enrollment broken out separately. That's
22 something we are looking at getting in the future, but right now we are getting a
23 combined number. And as you can see on the table, the total PPO/EPO
24 enrollment has been on a declining trend. Over the last four years PPO
25 enrollment has declined by 400,000 lives. However, as I mentioned earlier, even

1 with a decrease in PPO enrollment, commercial enrollment has been on an
2 increasing trend.

3 So this table here shows the government enrollment, which is
4 Medi-Cal and Medicare Advantage enrollment. Overall government enrollment
5 decreased and that is driven by a Medi-Cal enrollment decrease of 250,000
6 lives, while plans with Medicare enrollment experienced slight increases, adding
7 about 40,000 lives. We saw similar trends when we presented the March 31st,
8 2019 information at the last FSSB meeting.

9 We are currently monitoring 31 health plans closely due to various
10 reasons. So last quarter it was 32 so we have one that fell off.

11 So the reasons for a plan being on monitor -- that we monitor
12 closely are their declining financial health, issues with claims processing system
13 or if a plan is going through a claims system conversion. And then there's issues
14 that we identify during our financial audits. If a plan is newly-licensed it takes a
15 while for them to break even so we watch them closely. We also, as I had
16 mentioned earlier, we also look at the parent entity financials, and if we have
17 concerns with the parent entity financials we will place these entities, the plans
18 on the watch list. And then also if a plan has low enrollment we tend to watch
19 them closely as well.

20 Compared to last year we have more plans on the watch list. A
21 majority of the restricted health plans are on the watch list, either they are
22 recently-licensed within the last couple of years or they have low reserves. So
23 13 restricted licensed health plans are on the watch list, so the breakdown is 5 of
24 them are restricted for commercial enrollment, 5 are restricted Medicare
25 Advantage and 3 are restricted Medi-Cal. So for the restricted licensees, they do

1 not contract directly with enrollees, employer groups, CMS or DHCS, they get
2 their enrollment through contracts with other full-service plans who directly
3 contract with employer groups, CMS or DHCS. So a majority of the restricted
4 licensees come from the RBO world where the reserve requirement is
5 significantly lower.

6 So this chart shows the enrollment for the plans on the watch list at
7 June 30, 2019.

8 The total enrollment for the closely monitored full service plans is
9 7.5 million. Of the 29 closely monitored full service plans 13 are -- as I
10 mentioned earlier, 13 are restricted licensees.

11 The total enrollment for the specialized service plans is 120,000
12 lives. For the two specialized plans one is a behavioral and one is a dental plan.

13 So this chart here shows the plans that were TNE deficient at
14 quarter ended June 30th, 2019. So we had two health plans that reported
15 deficiency with the Department's minimum TNE requirement. Chinese
16 Community Health Plan cured its TNE deficiency within five days of getting a
17 notification letter from the Department. So when we see a plan that reports a
18 TNE deficiency we send a letter out to the plan and tell the plan to cure the
19 deficiency within five days. So Chinese Community responded and the parent
20 entity put in the money to cure the deficiency right away.

21 Vitality Health Plan of California, which is a Medicare Advantage
22 plan with around 9,000 lives. So Vitality first reported non-compliance with the
23 TNE requirement at year-end December 31st, 2018. So it's a newly-licensed
24 plan, the plan went operational on January 1st, 2019. The plan is on a corrective
25 action plan with the Department and is currently providing weekly progress

1 reports to the Department. We are working with the Office of Enforcement and
2 CMS on this issue.

3 So this chart shows the TNE of all plans by enrollment category.
4 Sixty-seven health plans, or over half of the total licensed health plans reported
5 TNE of over 500 percent of required TNE.

6 This chart here shows the TNE of health plans by line of business.
7 A majority of the health plans with over 500 percent of required TNE are
8 specialized plans, so 34 of the 67 are specialized plans. This is because the
9 required TNE is higher for full service health plans because they are at risk for
10 higher medical costs or medical expenses. For most plans the TNE is driven by
11 medical expenses. The higher the plan's medical expenses the higher the
12 reserve requirement is.

13 This chart shows TNE by enrollment for the plans that are being
14 closely monitored. Three plans over 300,000 lives have more than 500 percent
15 of TNE.

16 This chart shows the TNE by line of business for plans that are
17 being closely monitored. So four of the health plans on the watch list have
18 greater than 500 percent of required TNE. So these plans are on a watch list
19 because we have had claims processing issues that were identified during our
20 last exam or if we receive an uptick of provider complaints at our provider
21 complaint unit, we have whistleblower complaints, so there are various reasons
22 for these plans to be on the watch list.

23 So currently we have 22 health plans on a corrective action plan as
24 a result of our routine financial exam or any other financial issues that we have
25 with these plans. So most of these CAPs are due to claims processing issues

1 identified during the exams.

2 On average we complete 47 exams each year. For fiscal year
3 2018/19 we have completed 47 routine examinations. For fiscal year 2019/2020
4 so far we have completed 11 exams, 18 are currently in progress and 19 are
5 scheduled to start sometime this year.

6 And this brings me to the end of the presentation. Any questions?

7 CHAIR GRGURINA: Questions from the Board Members? Jen.

8 MEMBER FLORY: Not a question but just a comment. Thank you
9 for putting both the total commercial and the government enrollment together
10 because we are aware of the decline in Medi-Cal enrollment and it is interesting
11 to see they are not all being picked up in the commercial market. We have had
12 some speculation whether that's the individual mandate and people just not
13 keeping up their Medi-Cal; and then we are also hearing from immigrant
14 communities that people are actively disenrolling because of public charge
15 concerns.

16 MEMBER DEGHEALDI: I had a question on as we go forward
17 into DSNP mandates for managed Medi-Cal I wonder if we should start to track
18 duals in our managed Medi-Cal plans? Because I am not sure where they fit
19 today. Are they in Medi-Cal or Medicare Risk?

20 MS. DUTT: They are in Medi-Cal --

21 MEMBER: They're both.

22 CHAIR GRGURINA: They're dual. You're going to count the dual
23 as yours as Medi-Cal, but then you're going to have them on the DSNP side as
24 well.

25 MEMBER DEGHEALDI: Okay.

1 MS. DUTT: So for our -- for reporting purposes we have instructed
2 the health plans to report it under Medi-Cal.

3 MEMBER DEGHELALDI: I would like to see them broken out
4 because I think a fifth of Californians on Medicare are Medi-Cal-eligible and it's a
5 huge opportunity and risk.

6 CHAIR GRGURINA: I think when we eventually get to that day
7 there's going to be several reports we are going to be asking for.

8 MEMBER DEGHELALDI: Okay.

9 CHAIR GRGURINA: Not just membership but it's also going to be
10 financially --

11 MEMBER DEGHELALDI: Yes.

12 CHAIR GRGURINA: -- how are the plans doing that have been
13 mandated to enter into that marketplace.

14 MEMBER DEGHELALDI: Right.

15 MS. DUTT: So, Larry, we are not currently collecting that data.

16 MEMBER DEGHELALDI: Okay.

17 MS. DUTT: But as we are enhancing our enrollment reports we
18 can keep that in mind.

19 MEMBER DEGHELALDI: Sure. It's not important right now but as
20 we do this. And will the COHS be required to be Knox-Keene licensed if they are
21 in a DSNP plan?

22 MEMBER ROUILLARD: Don't know.

23 MEMBER DEGHELALDI: Don't know. Okay.

24 CHAIR GRGURINA: Any other questions from Board Members for
25 Pritika?

1 Any questions from members of the audience?

2 Operator, any questions or comments from folks on the phone?

3 THE OPERATOR: I am currently showing no questions at this
4 time.

5 CHAIR GRGURINA: All right, thank you.

6 Thank you, Pritika.

7 MS. DUTT: Thank you.

8 CHAIR GRGURINA: Okay. I think next up on the agenda is the
9 2020 meeting schedule.

10 MEMBER ROUILLARD: Right.

11 CHAIR GRGURINA: And we'll have Shelley do that because I
12 believe Mary went off to do other work in her acting role.

13 MEMBER ROUILLARD: Right, she did. Yes, she did, she did.

14 So in your packets you've got proposed meeting dates for next
15 year, February 5th, May 13th, August 19th, November 18th. I expect that we will
16 be meeting on the fifth floor of this building because we are having renovations
17 done in one of our large meeting rooms up there that we are hoping will
18 accommodate the FSSB in the future; but we will notify you of that in plenty of
19 time. But it's still going to be in this building one way or another.

20 CHAIR GRGURINA: Okay, thank you.

21 Any comments from members of the audience for matters that
22 were not on the agenda?

23 Any public comments from folks on the phone, operator?

24 THE OPERATOR: I am showing no questions at this time.

25 CHAIR GRGURINA: All right, thank you.

1 All right, the next item is to ask the Board Members, are there any
2 agenda items for future meetings you would like to see?

3 I think given that none of us are coming forward, Shelley, your
4 team and you have done a nice job of adding many items at these meetings
5 (laughter) that I think you've got it taken care.

6 MEMBER ROUILLARD: Yes. More to come.

7 CHAIR GRGURINA: And then I think Larry just highlighted one for
8 the future, which is, as we move down into 2022 and closer to 2023, all of the
9 changes that are coming down the pike for the health plans. There should
10 probably be some more reporting and taking a look at how things are going.

11 MEMBER ROUILLARD: Okay.

12 CHAIR GRGURINA: With that we are ready to close. It's hard to
13 believe we are already at November 7th. We won't see each other until
14 February so wish you a Happy Thanksgiving, Happy Holidays and a great New
15 Year and we'll see you in February.

16 And a special thank you to the staff at DMHC who puts this
17 together for us.

18 MEMBER ROUILLARD: Thank you.

19 (The meeting was adjourned at 12:20 p.m.)

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CERTIFICATE OF REPORTER

I, RAMONA COTA, an Electronic Reporter and Transcriber, do

hereby certify:

That I am a disinterested person herein; that the foregoing Department of Managed Health Care, Financial Solvency Standards Board meeting was electronically reported by me and I thereafter transcribed it.

I further certify that I am not of counsel or attorney for any of the parties in this matter, or in any way interested in the outcome of this matter.

IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of November, 2019.



RAMONA COTA, CERT*478